# STOCKTON UNIFIED SCHOOL DISTRICT

# **FINANCIAL STATEMENTS**

June 30, 2023

# STOCKTON UNIFIED SCHOOL DISTRICT FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2023

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# STOCKTON UNIFIED SCHOOL DISTRICT FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2023 (Continued)

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### INDEPENDENT AUDITOR'S REPORT

Board of Education Stockton Unified School District Stockton, California

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Stockton Unified School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Stockton Unified School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Stockton Unified School District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Stockton Unified School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Stockton Unified School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of Stockton Unified School District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about Stockton Unified School District's ability to continue as a going concern
  for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 to 15 and the General Fund Budgetary Comparison Schedule, the Schedule of Changes in the District's Total Other Postemployment Benefits (OPEB) Liability, the Schedule of the District's Proportionate Share of the Net Pension Liability, and the Schedule of the District's Contributions on pages 60 to 65 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Stockton Unified School District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and, except for that portion marked "unaudited," was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, that information is fairly stated in all material respects in relation to the financial statements as a whole. The information marked "unaudited" has not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2024 on our consideration of Stockton Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Stockton Unified School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Stockton Unified School District's internal control over financial reporting and compliance.

Crowe LLP

Crowe LLP

Sacramento, California February 15, 2024



# Management's Discussion and Analysis

An overview of the Stockton Unified School District's financial activities for the fiscal year ended June 30, 2023, is presented in this discussion and analysis of the District's financial position and performance.

This Management Discussion and Analysis should be read in conjunction with the District's financial statements, including notes and supplementary information, which immediately follow this section.

# Financial Highlights

- At June 30, 2023, the total net position of the District was \$354.7 million, an increase of \$218.5 million from the prior year.
- Total government-wide revenue for the 2023 fiscal year was \$896.1 million. Expenditures totaled \$677.6 million. The difference of \$218.5 million accounts for the increase to the District's total net position.
- Capital assets, net of depreciation, increased by \$64.3 million during the year. This includes the completion of a number of projects previously in the Construction in Progress account.
- At June 30, 2023, long-term debt totaled \$1.14 billion.

### **Overview of the Financial Statements**

This annual report consists of the following parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, supplementary information and findings and recommendations. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *government-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The fund financial statements can be further broken down into three types:

- Governmental funds statements, which tell how basic services, such as regular and special education, were financed in the short-term, as well as what remains for future spending.
- *Proprietary funds statements*, offering short and long-term financial information about the activities the District operates like a business, such as the self-insurance fund.
- Fiduciary funds statements, providing information about the financial relationships in which the District acts solely as trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the fiscal year.

The chart below summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

# Major Features of the Government-wide and Fund Financial Statements

			Fund Statements	
	Government-wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District, except fiduciary activities	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: self-insurance and retiree benefits.	Instances in which the District administers resources on behalf of someone else, such as student activities monies.
Required financial statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures and Change in Fund Balances	Statement of Net Position  — Proprietary Fund  Statement of Change in Net Position — Proprietary Fund  Statement of Cash Flows  — Proprietary Fund	Statement of Fiduciary Net Position Statement of Change in Fiduciary Net Position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long- term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities both short-term and long- term; Standard funds do not currently contain non-financial assets, though they can
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

### **Government-wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the change to the District's net position. Net position, the difference between the District's assets and liabilities, is one way to measure financial health. Over time, increases or decreases to the net position indicate whether the District's financial condition is improving or deteriorating. To assess the overall health of the District, you need to consider additional non-financial factors including the condition of the District's school buildings and other facilities.

In the government-wide financial statements, the District's activities are reported as Governmental activities. Most of the District's services are included here, such as regular and special education, transportation, and administration. Funding received from the State of California through the Local Control Funding Formula (LCFF), along with special funding received from the federal and state governments, finance most of these activities. The LCFF will be discussed more fully later in this report.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes or to show that certain revenues have been properly used.

There are three types of funds that the District utilizes:

- Governmental funds Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps in the determination of whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statements that explain the relationship (or differences) between them.
- Proprietary funds Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide statements.
  - Internal Service funds are used to report activities that provide supplies and services for the District's other programs and activities. The District currently has one internal service fund the self-insurance fund.
- Fiduciary funds The District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship trust fund. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. These activities are excluded from the government-wide financial statements because the District cannot use these assets to finance operations.

# Financial Analysis of the District as a Whole

The computation of District net position at June 30, 2023 and 2022 is presented by category in the table below:

Assets         2023         2022         Vear Change           Cash and investments         \$ 780,007,320.00         \$ 615,594,928.00         \$ 164,412,392           Receivables         104,073,891.00         63,127,626.00         \$ 40,946,265           Prepaid expenses         2,561.00         1,047,481.00         \$ 2,561           Stores inventory         985,297.00         1,047,481.00         \$ (52,891,43)           Capital assets, net of depreciation         677,772,723.00         613,487,576.00         \$ (53,289,143)           Capital assets, net of depreciation         677,772,723.00         13,487,576.00         \$ (53,289,143)           Deferred Outflows of Resources         144,818,084.00         \$ 216,295,038           Deferred Outflows of resources - pensions         141,957,189         120,507,139         21,450,050           Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred Outflows of resources - OPEB         7,170,444         8,080,544         (91,100)           Deferred Outflows of resources - OPEB         34,939,694         44,866,163         (9,926,499)           Other current liabilities         34,939,694         44,866,163         (9,926,499)           Long-term liabilities         1,364,392,880         1,018,597,993		Government-V	Year Over		
Cash and investments         \$ 780,007,320.00         615,594,928.00         \$ 164,412,392           Receivables         104,073,891.00         63,127,626.00         \$ 40,946,265           Prepaid expenses         2,561.00         \$ 2,561           Stores inventory         985,297.00         1,047,481.00         \$ (52,184)           Non-depreciable capital assets         101,638,330.00         154,927,473.00         \$ (53,289,143)           Capital assets, net of depreciation         677,772,723.00         613,487,576.00         \$ (42,285,147)           Total Assets         1,664,480,122.00         1,448,185,084.00         \$ 216,295,038           Deferred Outflows of Resources           Deferred outflows of resources - Pensions         141,957,189         120,507,139         21,450,050           Deferred loss from refunding of debt         19,193,338         20,615,123         (1,421,785)           Total Deferred Outflows         168,320,971         149,202,806         19,118,165           Lishilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158<		2023	2022	1	ear Change
Receivables         104,073,891.00         63,127,626.00         \$ 40,946,265           Prepaid expenses         2,561.00         \$ 2,561           Stores inventory         985,297.00         1,047,481.00         \$ (62,184)           Non-depreciable capital assets         101,638,330.00         154,927,473.00         \$ (32,289,143)           Capital assets, net of depreciation         677,772,723.00         613,487,576.00         \$ 64,285,147           Total Assets         1,664,480,122.00         1,448,185,084.00         \$ 216,295,038           Deferred Outflows of Resources           Deferred outflows of resources - pensions         141,957,189         120,507,139         21,450,050           Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred Outflows         168,320,971         149,202,806         19,118,165           Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,364,392,880         1,202,661,501         161,731,379     <	Assets				
Prepaid expenses   2,561.00   1,047,481.00   \$ (62,184)     Stores inventory   985,297.00   1,047,481.00   \$ (62,184)     Non-depreciable capital assets   101,638,330.00   154,927,473.00   \$ (53,289,143)     Capital assets, net of depreciation   677,772,723.00   613,487,576.00   \$ 64,285,147     Total Assets   1,664,480,122.00   1,448,185,084.00   \$ 216,295,038     Deferred Outflows of Resources     Deferred outflows of Resources   141,957,189   120,507,139   21,450,050     Deferred outflows of resources - OPEB   7,170,444   8,080,544   (910,100)     Deferred outflows of resources - OPEB   7,170,444   8,080,544   (910,100)     Deferred Outflows   168,320,971   149,202,806   19,118,165     Liabilities   1,158,338,151   1,97,345   31,417,690     Cother current liabilities   34,939,694   44,866,163   (9,926,469)     Long-term liabilities   1,158,838,151   1,018,597,993   140,240,158     Total Liabilities   1,364,392,880   1,202,661,501   161,731,379     Deferred inflows of resources - pensions   81,275,000   224,319,000   (143,044,000)     Deferred inflows of resources - OPEB   32,409,763   34,186,484   (1,776,721)     Total Deferred Inflows of resources - OPEB   32,409,763   34,186,484   (1,776,721)     Total Deferred Inflows of resources - OPEB   32,409,763   34,186,484   (1,776,721)     Total Deferred Inflows of resources - OPEB   32,409,763   34,186,484   (1,776,721)     Total Deferred Inflows of Resources   381,293,137   354,599,669   26,693,468     Restricted   322,528,553   207,372,236   115,156,317     Unrestricted   349,098,240   425,751,000   76,652,760	Cash and investments	\$ 780,007,320.00	\$ 615,594,928.00	\$	164,412,392
Stores inventory         985,297.00         1,047,481.00         \$ (62,184)           Non-depreciable capital assets         101,638,330.00         154,927,473.00         \$ (53,289,143)           Capital assets, net of depreciation         677,772,723.00         613,487,576.00         \$ 64,285,147           Total Assets         1,664,480,122.00         1,448,185,084.00         \$ 216,295,038           Deferred Outflows of Resources           Deferred Outflows of resources - pensions         141,957,189         120,507,139         21,450,050           Deferred loss from refunding of debt         19,193,338         20,615,123         (1,421,785)           Total Deferred Outflows         168,320,971         149,202,806         19,118,165           Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         3,344,399,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred Inflows of resources - pensions         81,275,000         224,319,000         (143,044,000) <td>Receivables</td> <td>104,073,891.00</td> <td>63,127,626.00</td> <td>\$</td> <td>40,946,265</td>	Receivables	104,073,891.00	63,127,626.00	\$	40,946,265
Non-depreciable capital assets	Prepaid expenses	2,561.00		\$	2,561
Capital assets, net of depreciation         677,772,723.00         613,487,576.00         \$ 64,285,147           Total Assets         1,664,480,122.00         1,448,185,084.00         \$ 216,295,038           Deferred Outflows of Resources           Deferred outflows of resources - pensions         141,957,189         120,507,139         21,450,050           Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred Outflows         168,320,971         149,202,806         19,118,165           Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)		985,297.00	1,047,481.00	\$	(62,184)
Deferred Outflows of Resources   Deferred Outflows of resources - pensions   141,957,189   120,507,139   21,450,050   Deferred outflows of resources - OPEB   7,170,444   8,080,544   (910,100)   Deferred loss from refunding of debt   19,193,338   20,615,123   (1,421,785)   Total Deferred Outflows   168,320,971   149,202,806   19,118,165		101,638,330.00	154,927,473.00	\$	(53,289,143)
Deferred Outflows of Resources           Deferred outflows of resources - pensions         141,957,189         120,507,139         21,450,050           Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred loss from refunding of debt         19,193,338         20,615,123         (1,421,785)           Total Deferred Outflows         168,320,971         149,202,806         19,118,165           Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net investment in captial assets         381,293,137         354,599,669         26,693,468 </td <td>Capital assets, net of depreciation</td> <td>677,772,723.00</td> <td>613,487,576.00</td> <td>\$</td> <td>64,285,147</td>	Capital assets, net of depreciation	677,772,723.00	613,487,576.00	\$	64,285,147
Deferred outflows of resources - pensions   141,957,189   120,507,139   21,450,050	Total Assets	 1,664,480,122.00	1,448,185,084.00	\$	216,295,038
Deferred outflows of resources - OPEB         7,170,444         8,080,544         (910,100)           Deferred loss from refunding of debt         19,193,338         20,615,123         (1,421,785)           Total Deferred Outflows         168,320,971         149,202,806         19,118,165           Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)	Deferred Outflows of Resources				
Deferred loss from refunding of debt   19,193,338   20,615,123   (1,421,785)     Total Deferred Outflows   168,320,971   149,202,806   19,118,165     Liabilities	Deferred outflows of resources - pensions	141,957,189	120,507,139		21,450,050
Liabilities         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Deferred outflows of resources - OPEB	7,170,444	8,080,544		(910,100)
Liabilities           Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Deferred loss from refunding of debt	19,193,338	20,615,123		(1,421,785)
Accounts payable         170,615,035         139,197,345         31,417,690           Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Total Deferred Outflows	168,320,971	149,202,806		19,118,165
Other current liabilities         34,939,694         44,866,163         (9,926,469)           Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Liabilities				
Long-term liabilities         1,158,838,151         1,018,597,993         140,240,158           Total Liabilities         1,364,392,880         1,202,661,501         161,731,379           Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Accounts payable	170,615,035	139,197,345		31,417,690
Deferred Inflows of Resources         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - pensions         81,275,000         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in capital assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Other current liabilities	34,939,694	44,866,163		(9,926,469)
Deferred Inflows of Resources           Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in capital assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Long-term liabilities	 1,158,838,151	1,018,597,993		140,240,158
Deferred inflows of resources - pensions         81,275,000         224,319,000         (143,044,000)           Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Total Liabilities	 1,364,392,880	1,202,661,501		161,731,379
Deferred inflows of resources - OPEB         32,409,763         34,186,484         (1,776,721)           Total Deferred Inflows         113,684,763         258,505,484         (144,820,721)           Net Position           Net investment in captial assets         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Deferred Inflows of Resources				
Net Position         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Deferred inflows of resources - pensions	81,275,000	224,319,000		(143,044,000)
Net Position         381,293,137         354,599,669         26,693,468           Restricted         322,528,553         207,372,236         115,156,317           Unrestricted         (349,098,240)         (425,751,000)         76,652,760	Deferred inflows of resources - OPEB	32,409,763	34,186,484		(1,776,721)
Net investment in capital assets       381,293,137       354,599,669       26,693,468         Restricted       322,528,553       207,372,236       115,156,317         Unrestricted       (349,098,240)       (425,751,000)       76,652,760	Total Deferred Inflows	113,684,763	258,505,484		(144,820,721)
Restricted       322,528,553       207,372,236       115,156,317         Unrestricted       (349,098,240)       (425,751,000)       76,652,760	Net Position				
Unrestricted (349,098,240) (425,751,000) 76,652,760	Net investment in captial assets	381,293,137	354,599,669		26,693,468
	Restricted	322,528,553	207,372,236		115,156,317
	Unrestricted	(349,098,240)	(425,751,000)		76,652,760
1 <u>+</u>	Total net position	\$ 354,723,450			218,502,545

Total assets and deferred outflows increased by a net \$235.4 million during the 2023 fiscal year. Of this total, cash and receivables increased by a net \$205.3 million and total capital assets increased by a net \$64 million. Deferred outflows of resources increased by a net \$19 million. Capital assets are discussed in more detail later in this Management Discussion and Analysis report.

Total liabilities and deferred inflows of resources increased by \$16 million. Long-term debt increased by \$140.2 million. Deferred inflows decreased by \$144.8 million. Long-term debt is discussed in detail in a later section of this report.

The net increase to assets and deferred outflows of \$235.4 million, reduced by the increase of \$16 million to liabilities and deferred inflows, results in an increase to the District's net position at June 30, 2023 of approximately \$218.5 million.

A summary of total District revenues, expenses, and change in net position is presented in the table below.

	Government-Wide Activities			Year Over	
		2023		2022	Year Change
Revenues - Program			-		
Charges for Services	\$	1,509,736	\$	5,427,311	\$ (3,917,575)
Operating Grants and Contributions		315,156,615		220,427,499	94,729,116
Revenues - General					
Unrestricted Federal and State Aid		439,792,230		363,942,441	75,849,789
Taxes Levied for General Purposes		78,189,372		75,733,057	2,456,315
Taxes Levied for Debt Service		41,252,688		34,937,040	6,315,648
Taxes Levied for Other Specific Purposes		3,140,907		2,661,702	479,205
Interest and Investment Earnings		8,004,349		829,404	7,174,945
Other General Revenues		9,059,430		6,180,578	2,878,852
Total revenues		896,105,327		710,139,032	185,966,295
Expenses					
Instruction		438,020,640		404,000,899	34,019,741
Pupil and Instructional Services		103,931,978		95,594,251	8,337,727
General Administration		33,698,711		17,721,405	15,977,306
Plant Services		63,296,824		69,587,866	(6,291,042)
Ancilliary Serv., Enterprise Activ., Other		9,769,282		1,963,692	7,805,590
Outgo, and Interest on Long-Term Liab.		28,885,347		24,780,280	4,105,067
Total Expenses		677,602,782		613,648,393	63,954,389
Increase in Net Position		218,502,545		96,490,639	122,011,906
Net Position, July 1		136,220,905		39,730,266	96,490,639
Net Position, June 30		354,723,450		136,220,905	218,502,545

For the 2022-23 fiscal year, total District revenues were \$896.1 million. Total District expenses were \$677.6 million. The difference, \$218.5 million, results in an increase to net position at June 30, 2023.

A main source of revenue for the District is the State Aid portion of the Local Control Funding Formula, which is included in the Unrestricted Federal and State Aid total. These funds are based on Average Daily Attendance (ADA), the fractional proportion of the number of days a student attends school to the number of days the student is enrolled. Supplemental and Concentration grants, based on the percentage of English learners, free and reduced meal eligible students, and foster students, are also available through the LCFF.

Enrollment in Grades K-12, not including the District's dependent charter schools, decreased during the 2022-23 year when compared with the prior school year. Enrollment at the end of the second school month was 33,313 students, a decrease of 711 students from the 2021-2022 year.

Average Daily Attendance (ADA) also showed a decrease during the 2022-23 year. The ADA for the Second Principal Apportionment (P-2) period totaled 31,672 a decrease of 1,251 ADA from the prior fiscal year. The District is continuing to work to improve student attendance.

# Financial Analysis of the District's Funds

At June 30, 2023 the District had twelve governmental funds reporting a combined fund balance of \$611.5 million, an increase of \$176.4 million over the prior year. Of these funds, eight had revenues which exceeded expenditures, and the remaining funds showed expenditures exceeding revenues. The following table details the fund balances of the individual governmental funds.

# **Governmental Funds – Fund Balance**

Governmental Funds - Fund Balance	Fund Balan	ce -	June 30,	Year Over		
	2023 2022		1	Year Change		
General Fund	\$ 366,856,608	\$	223,702,603	\$	143,154,005	
Student Activity Fund	2,903,905		1,543,758	\$	1,360,147	
Charter Schools Special Revenue Fund	45,957,587		30,270,518	\$	15,687,069	
Adult Education Fund	636,422		635,426	\$	996	
Child Development Fund	1,822,884		816,606	\$	1,006,278	
Cafeteria Special Revenue Fund	17,025,885		12,070,452	\$	4,955,433	
Deferred Maintenance fund	716,739		764,016	\$	(47,277)	
Building Fund	111,246,559		115,174,591	\$	(3,928,032)	
Capital Facilities Fund	10,223,886		8,956,586	\$	1,267,300	
Special Reserve for Capital Outlay Projects	13,188,234		5,625,307	\$	7,562,927	
Bond Interest and Redemption Fund	16,982,129		18,732,021	\$	(1,749,892)	
Debt Service Fund	24,015,148		16,918,710	\$	7,096,438	
Totals	\$ 611,575,986	\$	435,210,594	\$	176,365,392	

# **General Fund – Revenue and Expenditure Analysis**

The table below displays unaudited actual General Fund revenue by major category for fiscal year 2023, along with the increase or decrease from fiscal year 2022 and breakdowns by percentage. The table does not include transfers in and other financing sources.

	General Fund						
	FY-2023 Actual	Percent Of Total	Increase (Decrease) from FY-2022	Percent Increase or (Decrease)			
Revenues:							
LCFF Sources	\$458,659,255	61.4%	\$45,885,250	10.00%			
Federal Revenue	100,309,157	13.4%	40,664,712	40.54%			
Other State Revenue	165,028,796	22.1%	49,417,185	29.94%			
Other Local Revenue	22,522,087	3.0%	<u>3,924,001</u>	17.42%			
Total Revenues	<u>\$746,519,295</u>	100.00%	\$139,891,148	18.74%			

Expenditures for the General Fund are reflected in the following table by major expenditure category. The table does not include Transfers Out and Other Financing Uses.

	General Fund					
		FY-2023 Actual	Percent Of Total	(l	Increase Decrease) from FY-2022	Percent Increase or (Decrease)
Expenditures:						
Certificated Salaries	\$	225,413,349	38.04%	\$	17,690,624	2.99%
Classified Salaries		93,339,259	15.75%		3,909,812	0.66%
Employee Benefits		176,988,212	29.87%		14,559,849	2.46%
Books and Supplies		29,034,923	4.90%		539,408	0.09%
Services, Other Operating						
Expenses		64,772,196	10.93%		8,901,910	1.50%
Capital Outlay		2,026,448	0.34%		(1,321,672)	-0.22%
Other Outgo/Dir. Supp./						
Indirect Costs		1,012,592	<u>0.17%</u>		18,267	0.00%
Total Expenditures	\$	592,586,979	100.00%	\$	44,298,198	

# General Fund - Budgetary Highlights

The District's 2023 General Fund operating budget was adopted by the Governing Board in June of 2022. As adopted, budgeted revenues totaled \$819 million and budgeted expenditures totaled \$854 million. This resulted in a structural deficit of \$35 million. District reserves of \$17 million were able to absorb the budgeted deficit.

Several formal revisions were made to the budget during the year. These revisions fell into three main categories:

- Increases to both estimated income and appropriations due to the receipt of new grant awards or donations.
- The budgeting of carryover balances from prior years. It is District policy to not budget expenditure totals carried over from a prior year until after the unaudited actual balances for that year have been calculated.
- Increases in appropriations to prevent budget overruns.

Capital assets and outstanding debt at June 30, 2023 are analyzed on the next pages.

# **Capital Asset and Debt Administration**

# **Capital Assets at Year-End (Net of Depreciation)**

	(	Government-V	Vide	Activities
		2023		2022
Land	\$	36,080,997	\$	36,080,997
Improvement of Sites		13,121,482		13,627,994
Buildings		655,736,039		590,128,114
Equipment		8,915,202		9,731,468
Construction in Progress		65,557,333		118,846,476
Totals	\$	779,411,053	\$	768,415,049

The table above reflects capital assets, net of depreciation, at June 30, 2023 and 2022. The District uses an asset capitalization threshold of \$50,000, except where federal funds are used to purchase the asset and then the capitalization threshold is \$5,000. Depreciation on each capitalized asset has been calculated using the straight-line method over applicable useful lives. Depreciation expense on completed assets totaled \$16.3 million for the 2022-23 fiscal year. The amount shown for Construction in Progress represents expenditures for projects currently in the construction phase. Depreciation is not taken on these assets until a project is completed.

Capital assets, net of depreciation, increased by \$11 million during the year. At the end of the 2022-23 year, total funds expended on projects in the construction phase totaled \$65.6 million.

Further information regarding capital assets can be found in note 4 to the financial statements.

# **Outstanding Debt at Year-End**

	Government-V	Vide	Activities
	2023		2022
General Obligation Bonds, including Premiums Accreted Interest Certificates of Participation, including Premiums Net Pension Liability Total OPEB Liability Compensated Absences	\$ 500,519,799 57,508,913 28,038,014 411,039,000 135,258,849 2,720,576	\$	520,017,424 48,857,886 29,587,670 269,466,000 128,381,815 2,171,198
Total	\$ 1,135,085,151	\$	998,481,993

At June 30, 2023, long-term debt was \$1.14 billion. This represents an increase of \$136.6 million over the prior year.

The notes to the financial statements are an integral part of the financial presentation and contain more detailed information as to interest, principal, retirement amounts, and dates for future debt retirement.

### **Economic Factors and Next Year's Budgets and Rates**

The 2023-24 Stockton Unified School District budget has been developed with all components of the proposal presented by Governor Gavin Newsom in January of 2023 and any applicable May Revise and Adopted Budget adjustments.

In January of 2023, Governor Newsom proposed changes in the statutory COLA. The budget called for an 8.13% statutory Cost of Living Adjustment (COLA), which equated to a proposed \$5.04 billion increase to the Local Control Funding Formula (LCFF). During Governor budget May revision, statutory COLA was increased from 8.13% to 8.22%.

<u>Item</u>	Governor's Budget	May Revision
LCFF Funding Increase	\$ 5.04 Billion	\$4.04 Billion
2022- 23 Statutory COLA	8.13%	8.22%
•		

At the state level, the education funding plan centers on the Local Control Funding Formula. Base grants, allocated on grade spans for all students, and supplemental and concentration grants targeted to specific student groups, provide the main source of state revenue. Funding under the LCFF is designed to allow more flexibility for school leaders to determine, with input from parents and other local stakeholders, how the state funding will be used to improve student achievement and better assure that a student will graduate from high school and be college and career ready.

Besides providing more local control and local accountability, the LCFF emphasizes equity and provides additional funding for targeted disadvantaged students: English learners, students eligible to receive a free or reduced-price meal, or foster youth. Districts with these student groups receive a supplemental grant equal to 20 percent of the base grant for each eligible student, and a concentration grant equal to 50 percent of the base grant for targeted students exceeding 55 percent of a school district's total student enrollment.

Included as part of the LCFF is a requirement for school districts to develop, adopt, and then update on an annual basis a three-year Local Control and Accountability Plan (LCAP) using a template adopted by the California Board of Education. The LCAP is required to identify annual goals, specific actions, and measure student progress across eight performance areas, including student academic achievement, school climate, student access to a broad curriculum, and parent engagement. Parent and public input is required in developing, revising, and updating the LCAP. The academic priorities of the LCAP must be aligned to the district's spending plan found in the annual budget. The District met with parents and the public, school personnel and bargaining units, and local civic leaders to develop the LCAP. After many meetings and several public hearings, the Governing Board adopted the District's LCAP in June of 2023.

An important consideration when preparing a budget, whether for the State of California or for a local school district, is the unstable nature of state revenues because of reliance on the top one percent of taxpayers, a group that is not growing, and on sales and income taxes for the marginal dollar, not the less volatile property tax. Add to that the possibility of an economic downturn, where the question is not if it will happen, but when. All of this points to the need for careful budgeting and management of available funds. For Stockton Unified, the assessment of present needs, balanced against the uncertainty of future revenue streams, will be imperative as the District plans the educational programs for our students.

The annual state appropriation provided to increase LCFF funding is the sole determinant of changes in school district LCFF revenues. The statutory COLA of 8.22% has been funded and no additional revenue will be available for school districts for LCFF purposes.

The tables below show LCFF funding by grade span.

# <u>LCFF - Base Grant Entitlements - Target Funding</u>

As designed, school districts receive a base grant allocation calculated by grade span: K-3, 4-6, 7-8, and 9-12.

Factors	G	r. K-3	(	Gr. 4-6	(	Gr. 7-8	G	r. 9-12
2022- 23 Base Grant per ADA	\$	9,166	\$	9,304	\$	9,580	\$	11,102
Statutory COLA of 8.22%	\$	753	\$	765	\$	787	\$	913
2023-24 Base Grants	\$	9,919	\$	10,069	\$	10,367	\$	12,015
2020 21 Buse Granes	Ψ	,,,,,,	Ψ	10,000	Ψ	10,507	Ψ	12,013

### LCFF - K-3 CSR Adjustments - Target Funding

In addition to the base grant, school districts receive adjustments for class size reduction by grade span (GSA) at grades K-3 and grades 9-12. These adjustments are percentages of the base grant amounts, as shown in the following table.

Factors	C	Fr. K-3	(	Gr. 4-6	(	Gr. 7-8	G	r. 9-12
2022- 23 Base Grant per ADA	\$	9,919	\$	10,069	\$	10,367	\$	12,015
Adjustment Percentage (GSA)	\$	1,032	\$	-	\$	-	\$	312
2022- 23 Adjusted Base Grant per ADA	\$	10,951	\$	10,069	\$	10,367	\$	12,327

### LCFF - Supplemental and Concentration Grants per ADA - Target Funding

Increases to supplemental and concentration grants are calculated based on the percentage of total enrollment accounted for by English learners, free and reduced meal (FRPM) program eligible students, and foster youth.

Factors	(	Gr. K-3	(	Gr. 4-6	(	Gr. 7-8	G	r. 9-12
2022- 23 Adjusted Base Grant per ADA	\$	10,951	\$	10,069	\$	10,367	\$	12,327
20% Supplemenatl Grant per ADA								
(Total UPP)	\$	2,190	\$	2,014	\$	2,073	\$	2,465
50% Concentration Grant per ADA								
(UPP Above 55%)	\$	5,476	\$	5,035	\$	5,184	\$	6,164

### Other Education Items Included in the State Budget

As the state prepares to transition to a single reimbursement system based on the cost of care, reimbursement rates are currently funded using the following determination:

- General Child Care 2023-24 Standard Reimbursement Rate (SRR) to the amount of \$14,862.34
- State Preschool 2023-24 Full Day SRR to the amount of \$14,954.60
- State Preschool 2023-24 Part Day SRR to the amount of \$6,482.09

The critical assumptions used in preparing the District's 2023-24 General Fund budget is described in more detail below.

### **Student Enrollment and Enrollment Projections**

One of the economic factors affecting the school District's future outlook and growth potential is enrollment. Enrollment represents the number of students registered to attend schools within the District's boundaries. Attendance represents those students actually coming to school each day, with revenue coming to the District based on the average daily attendance, or ADA. Additional revenue can be generated from average daily attendance when a greater number of students attend District schools. However, if enrollment is lower, the District receives less of this general-purpose revenue. At the end of the second attendance month of the 2023-24 school year, enrollment in District schools, including charter schools, totals 34,626.

In planning a viable budget, the preparation of accurate enrollment projections is critical for an adequate staffing of teacher corps, providing proper classroom facilities and order ample books and supplies to meet the needs of District students. Stockton Unified continues to be vigilant in monitoring and projecting student enrollment. Work continues to refine methods in projecting the expected enrollment to allow for better planning of the educational program and control over operational costs.

In summary, student enrollment is the lifeblood of the District. Stockton Unified continues to work to provide educational programs which stimulate student learning and allows the District to retain the current student population and attract additional students.

### **Salaries and Benefits**

Salaries and benefits are subject to negotiations each year based on collective bargaining agreements. Most school districts negotiate based on "total compensation" which consists of salaries and benefits. Total compensation generally refers to increases in salaries and health benefits. The District anticipates that pressure to increase salary compensation and health benefits will continue over the next few years. Currently, the District allocates 86.0% of the General Fund expenditure budget, not including other financing sources and uses, toward salary and health benefit costs. The District controls salary costs in a number of ways, including monitoring and prioritizing the recruitment of authorized positions in the budget, issuing hiring freezes when necessary, and restricting the use of additional and overtime pay. The District will continue to use prudence in discussions with employee bargaining groups regarding the adjustment of employee salaries.

In addition, the District has to assume increases in expenses due to step and column changes. Stockton Unified is obligated to provide additional employee compensation for each bargaining unit contract which has additional experience (years worked) and/or additional education (post-secondary degree program) credits.

### **Health Rates**

The cost of health care is expected to increase over the next few years. The District continues to work with the employee bargaining groups to explore ways of maintaining acceptable levels of health care at affordable costs. One way is through the use of "soft caps" to control the health care costs borne by the District and by individual employees. A maximum amount, or cap, is established for what the District pays towards health care coverage. Individual employees are responsible for paying the difference. These amounts are periodically adjusted to recognize increases in health care rates. This allows for a sharing of cost increases and provides the opportunity to evaluate ways of reducing costs while maintaining coverage levels.

### **Fund Balance**

The fund balance represents yearly differences between revenues and expenditures. The operational results of the District either add to or reduce from the fund balance. Additionally, the fund balance is either unrestricted or restricted. An unrestricted fund balance means that unspent dollars are left to the District's discretion. On the other hand, restricted dollars are not left to the District's discretion and are restricted based on guidelines established by the State Department of Education.

Additionally, a "Reserve for Economic Uncertainties" for unforeseen emergencies is required of districts by the State Department of Education. The reserve for this Stockton Unified is based on 3% of the total General Fund expenditures. Setting aside a state required reserve means that the District has fewer dollars available for operational areas. It also means that a reserve balance is available if the District must address an unplanned financial situation. It is not anticipated that the state's "cap" on the amount a school district can reserve will be triggered during the 2023-24 year.

### Conclusion

As the Stockton Unified School District approaches the 2023-24 school year, staff acknowledges that they have a formidable task facing them. Proper planning and foresight will be required for the District to balance financial resources with educational goals and objectives. School site staff, central office employees, and District administration are prepared to meet the goal of providing an educational program that will empower our students to gain the knowledge necessary to progress through life as informed and productive citizens.

### **Contacting the District's Financial Management**

This financial report is designed to provide our parents, citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions regarding this report or need additional financial information, contact Mrs. Joann Juarez, Interim Chief Business Official, Stockton Unified School District, 56 South Lincoln Street, Stockton, CA 95203.



# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION June 30, 2023

	Governmental <u>Activities</u>
ASSETS	
Cash and investments (Note 2) Receivables Prepaid expenses Stores inventory	\$ 780,007,320 104,073,891 2,561 985,297
Non-depreciable capital assets (Note 4)  Depreciable capital assets, net of accumulated depreciation (Note 4)	101,638,330 677,772,723
Total assets	1,664,480,122
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources - pensions (Notes 9 and 10) Deferred outflows of resources - OPEB (Note 7) Deferred loss from refunding of debt	141,957,189 7,170,444 19,193,338
Total deferred outflows	168,320,971
LIABILITIES	
Accounts payable Claims liability, current (Note 5) Unearned revenue Long-term liabilities:	170,615,035 6,382,000 28,557,694
Claims liability, less current portion (Note 5)  Due within one year (Note 6)  Due after one year (Note 6)	23,753,000 30,009,736 1,105,075,415
Total liabilities	1,364,392,880
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources - pensions (Notes 9 and 10) Deferred inflows of resources - OPEB (Note 7)	81,275,000 32,409,763
Total deferred inflows	113,684,763
NET POSITION	
Net investment in capital assets Restricted:	381,293,137
Legally restricted programs	219,414,504
Capital projects Debt service	10,223,866 40,997,277
Self-insurance	51,892,906
Unrestricted	(349,098,240)
Total net position	\$ 354,723,450

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF ACTIVITIES For the Year Ended June 30, 2023

			Program Revenues		Revenues and Change in Net Position
		Charges	Operating	Capital	Net i osition
	Expenses	for Services	Grants and Contributions	Grants and Contributions	Governmental Activities
Governmental activities:					
Instruction	\$ 362,477,099	\$ 632,732	\$ 180,815,979	\$ -	\$ (181,028,388)
Instruction-related services:					
Supervision of instruction Instructional library, media and	36,907,678	31,730	20,597,644	-	(16,278,304)
technology	1,038,975	_	31,404	_	(1,007,571)
School site administration	37,596,888	2,629	3,807,407	_	(33,786,852)
Pupil services:	07,000,000	2,020	0,007,407		(00,700,002)
Home-to-school transportation	17,289,277	_	6,832,979	_	(10,456,298)
Food services	23,478,445	24,799	25,801,358	_	2,347,712
All other pupil services	63,164,256	25,320	24,820,238	-	(38,318,698)
General administration:		,	, ,		, , , ,
Data processing	5,575,559	-	446,489	-	(5,129,070)
All other general administration	28,123,152	9,024	11,761,861	-	(16,352,267)
Plant services	63,296,824	7,859	21,076,843	-	(42,212,122)
Ancillary services	9,762,499	-	3,463,745	-	(6,298,754)
Enterprise activities	6,783	-	-	-	(6,783)
Interest on long-term liabilities	27,702,755	-	-	-	(27,702,755)
Other outgo	1,182,592	775,643	15,700,668		15,293,719
Total governmental activities	\$ 677,602,782	\$ 1,509,736	\$ 315,156,615	\$ -	(360,936,431)
	General revenues	ş.			
	Taxes and sub				
		l for general purpo	oses		78,189,372
		I for debt service			41,252,688
		for other specific	purposes		3,140,907
			ed to specific purp	oses	439,792,230
		estment earnings			8,004,349
	Interagency rev	_			2,331,074
	Miscellaneous				6,728,356
	Total gene	eral revenues			579,438,976
	Change in	net position			218,502,545
	Net Position	on, July 1, 2022			136,220,905
	Net position	on, June 30, 2023			\$ 354,723,450

Net (Expense)

# STOCKTON UNIFIED SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2023

			All	Total
	General	Building	Non-Major	Governmental
	Fund	Fund	Funds	Funds
ASSETS	<u>:</u>	<u> </u>	<u> </u>	<u> </u>
Cash and investments:				
Cash in County Treasury	\$ 458,270,172	\$ 100,810,034	\$ 119,957,642	\$ 679,037,848
Cash on hand and in banks	-	-	2,687,416	2,687,416
Cash in revolving fund	63,912	-	2,662	66,574
Cash with Fiscal Agent	1,768,390	-	10,945,634	12,714,024
Receivables	89,376,559	883,678	12,997,598	103,257,835
Prepaid expenditures	2,561	-	-	2,561
Due from other funds	3,344,999	14,010,106	9,704,490	27,059,595
Stores inventory	609,353		375,944	985,297
Total assets	\$ 553,435,946	\$ 115,703,818	\$ 156,671,386	\$ 825,811,150
LIABILITIES AND FUND BALANCES				
Liabilities:	<b>*</b> 450.040.500	<b>.</b>	<b>.</b>	<b>*</b> 100 050 740
Accounts payable	\$ 150,619,593	\$ 4,447,898	\$ 5,883,258	\$ 160,950,749
Unearned revenue	26,118,879	-	2,438,815	28,557,694
Due to other funds	9,840,866	9,361	14,876,494	24,726,721
Total liabilities	186,579,338	4,457,259	23,198,567	214,235,164
Fund balances:				
Nonspendable	675,826	-	378,606	1,054,432
Restricted	150,729,668	111,246,559	133,094,213	395,070,440
Committed	98,511,620	-	-	98,511,620
Assigned	99,208,334	-	-	99,208,334
Unassigned	17,731,160			17,731,160
Total fund balances	366,856,608	111,246,559	133,472,819	611,575,986
Total liabilities and				

# STOCKTON UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET – TO THE STATEMENT OF NET POSITION June 30, 2023

Total fund balances - Governmental Funds		\$ 611,575,986
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$1,110,518,867 and the accumulated depreciation is \$331,107,814 (Note 4).		779,411,053
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at June 30, 2023 consisted of (Note 6):  General Obligation Bonds and premium Accreted interest Certificates of Participation and premium Net pension liability (Notes 9 and 10) Total OPEB liability (Note 7) Compensated absences	\$ (500,519,799) (57,508,913) (28,038,014) (411,039,000) (135,258,849) (2,720,576)	
In the governmental funds, interest on long-term liabilities is not recognized until the period in which it matures and is paid. In the government-wide statement of activities. It is recognized in the period that it is occurred.	(2,720,070)	(1,135,085,151)
In governmental funds, deferred losses on refundings of debt are are categorized as deferred outflows and are amortized over the shortened life of the refunded or refunding of the debt.		19,193,338
In government funds, deferred outflows and inflows of resources relatin to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating the total OPEB liability and net pension liability are reported (Notes 7, 9 and 10).		
Deferred outflows of resources relating to pensions Deferred outflows of resources relating to OPEB Deferred inflows of resources relating to pensions Deferred inflows of resources relating to OPEB	\$ 141,957,189 7,170,444 (81,275,000) (32,409,763)	
Internal service funds are used to conduct certain activities for which cost are charged to other funds. Assets and liabilities are reported		35,442,870
within the governmental activities in the Statement of Net Position.		51,892,906
Total net position - governmental activities		\$ 354,723,450

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES GOVERNMENTAL FUNDS

For the	Year	Ended	June	30.	2023
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Revenues: Local Control Funding	General <u>Fund</u>	Building <u>Fund</u>	All Non-Major <u>Funds</u>	Total Governmental <u>Funds</u>
Formula (LCFF):				
State apportionment	\$ 393,063,543	\$ -	\$ 30,884,878	\$ 423,948,421
Local sources	65,595,712	Ψ -	ψ 30,004,0 <i>1</i> 0	65,595,712
Local sources		-		00,000,7 12
Total LCFF	458,659,255		30,884,878	489,544,133
Federal sources	100,309,157	_	30,566,931	130,876,088
Other state sources	165,028,796	13,767,218	27,741,901	206,537,915
Other local sources	22,522,087	2,358,761	49,774,343	74,655,191
Total revenues	746,519,295	16,125,979	138,968,053	901,613,327
Expenditures: Current:				
Certificated salaries	225,413,349	-	19,725,903	245,139,252
Classified salaries	93,339,259	-	12,733,480	106,072,739
Employee benefits	176,988,212	-	18,951,905	195,940,117
Books and supplies	29,034,923	1,163,489	13,585,763	43,784,175
Contract services and				
operating expenditures	64,772,196	976,385	7,400,864	73,149,445
Other outgo	1,012,592	-	170,000	1,182,592
Capital outlay	2,026,448	17,914,137	1,027,473	20,968,058
Debt service:				
Principal retirement	-	-	18,170,000	18,170,000
Interest			20,841,557	20,841,557
Total expenditures	592,586,979	20,054,011	112,606,945	725,247,935
Excess (deficiency) of revenues over				
(under) expenditures	153,932,316	(3,928,032)	26,361,108	176,365,392
Other financing (upon) courses:				
Other financing (uses) sources:  Transfers in	1,791,996		13,640,307	15,432,303
	(12,570,307)	_	(2,861,996)	(15,432,303)
Transfers out	(12,370,307)		(2,001,990)	(13,432,303)
Total other financing				
(uses) sources	(10,778,311)	<u> </u>	10,778,311	
Change in fund balances	143,154,005	(3,928,032)	37,139,419	176,365,392
Fund balances, July 1, 2022	223,702,603	115,174,591	96,333,400	435,210,594
Fund balances, June 30, 2023	\$ 366,856,608	\$ 111,246,559	\$ 133,472,819	\$ 611,575,986

# STOCKTON UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2023

Net change in fund balances - Total Governmental Funds	\$ 176,365,392
Amounts reported for governmental activities in the statement of activities are different because:	
Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net position (Note 4).	27,268,482
Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).	(16,272,478)
Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net position (Note 6).	18,170,000
In governmental funds, debt issued at a premium is recognized as other financing source. In the government-wide statements, debt issued at a premium is amortized as interest over the life of the debt (Note 6).	2,877,281
Losses on refundings of debt are categorized as deferred outflows and are amortized over the shortened life of the refunded of refunding of the debt.	(1,421,785)
Accreted interest is an expense that is not recorded in the governmental funds (Note 6).	(8,651,027)
In governmental funds, interest on long-term liabilities is recognized in the period that is becomes due. In the government-wide statement of activities, it is recognized in the period incurred.	339,008
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a cost recovery basis  The change in net position for the Self-Insurance Fund was:	3,466,414
In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis.  This year, the difference between accrual-basis pension	
costs actual employer contributions was (Notes 6, 9 and 10):	22,921,050

# STOCKTON UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2023

In governmental funds, OPEB costs are recognized when employers contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis (Notes 7).

\$ (6,010,414)

In governmental funds, expenditures are measured by the amounts of financial resources used. In the statement of activities, expenditures related to compensated absences are measured by the amount of financial resources used (Note 6).

(549,378)

Change in net position of governmental activities

\$ 218,502,545

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION – PROPRIETARY FUND SELF-INSURANCE FUND June 30, 2023

Δ	SS	F٦	rs.

Cash and investments: Cash in County Treasury Cash with Fiscal Agent Cash in Revolving Fund Receivables Due from other funds	\$	84,733,659 767,270 529 816,056 75
Total current assets		86,317,589
LIABILITIES		
Accounts payable		1,956,734
Claims liability, current		6,382,000
Due to other funds		2,332,949
Total current liabilities		10,671,683
Claims liability, less current portion		23,753,000
Total liabilities	_	34,424,683
NET POSITION		
Restricted for self-insurance	\$	51,892,906

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGE IN NET POSITION – PROPRIETARY FUND SELF-INSURANCE FUND For the Year Ended June 30, 2023

Operating revenue: Self-insurance premiums Other local revenues	\$ 22,727,216 1,299,808
Total revenue	24,027,024
Operating expenses: Classified salaries Employee benefits Contract services	162,826 69,122 22,185,129
Total operating expenses	22,417,077
Operating income	1,609,947
Non-operating income: Interest income	1,856,467
Change in net position	3,466,414
Total net position, July 1, 2022	48,426,492
Total net position, June 30, 2023	\$ 51,892,906

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF CASH FLOWS – PROPRIETARY FUND SELF-INSURANCE FUND

For the Year Ended June 30, 2023

Cash flows from operating activities:  Cash received from self-insurance premiums  Cash received from other local revenue  Cash paid for employee benefits  Cash paid for other expenses	\$ 22,727,216 1,299,808 (6,224,755) (12,616,417)
Net cash provided by operating activities	5,185,852
Cash flows provided by non-capital financing activities:  Net transfers from other funds	2,332,874
Cash flows provided by investing activities: Interest income received	1,856,467
Increase in cash and investments	9,375,193
Cash and investments, July 1, 2022	76,126,265
Cash and investments, June 30, 2023	\$ 85,501,458
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 1,609,947
Adjustments to reconcile operating income to net cash provided by operating activities: Increase in receivables Increase in accounts payable and claims liability	(741,404) 4,317,309
Total adjustments	3,575,905
Net cash provided by operating activities	\$ 5,185,852

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION TRUST FUND June 30, 2023

ASSETS	Scholarship <u>Trust</u>	
Cash on hand and in bank (Note 2)	\$	799,734
NET POSITION		
Restricted for scholarships	\$	799,734

# STOCKTON UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGE IN FIDUCIARY NET POSITION TRUST FUND

For the Year Ended June 30, 2023

	So	holarship <u>Trust</u>
Additions:		
Contributions	<u>\$</u>	993
Deductions:		
Contract service and operating		
expenditures		7,587
Change in net position		(6,594)
Net position, July 1, 2022		806,328
Net position, June 30, 2023	\$	799,734

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Stockton Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

Reporting Entity: The Board of Education is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

The District, Stockton Unified School District Community Facilities District No. 1 (the "CFD") and Stockton Unified School District Financing Corporation (the "Corporation") have a financial and operational relationship which meet the reporting entity definition criteria of the *Codification of Governmental Accounting and Financial Reporting Standards, Section 2100*, for inclusion of the CFD and the Corporation as component units of the District. Therefore, the financial activities of the CFD and the Corporation have been included in the basic financial statements of the District as a Blended Component Unit.

The following are those aspects of the relationship between the District, the CFD and the Corporation which satisfy Codification of Governmental Accounting and Financial Reporting Standards, Section 2100 criteria:

### A - Manifestations of Oversight

- 1. The CFD's and Corporation's Board of Directors were appointed by the District's Board of Education.
- 2. The Corporation has no employees. The District's Superintendent and Chief Business Official function as agents of the Corporation. Neither individual received additional compensation for work performed in this capacity.
- 3. The District exercises significant influence over operations of the CFD and the Corporation as it is anticipated that the District will be the sole lessee of all facilities owned by the CFD and the Corporation.

### B - Accounting for Fiscal Matters

- 1. All major financing arrangements, contracts, and other transactions of the CFD and the Corporation must have the consent of the District.
- 2. Any deficits incurred by the CFD and the Corporation will be reflected in the lease payments of the District. Any surpluses of the CFD and the Corporation revert to the District at the end of the lease period.
- 3. It is anticipated that the District's lease payments will be the sole revenue source of the CFD and the Corporation.
- 4. The District has assumed a "moral obligation," and potentially a legal obligation, for any debt incurred by the CFD and the Corporation.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- C Scope of Public Service and Financial Presentation
- 1. The CFD and the Corporation were created for the sole purpose of financially assisting the District.
- 2. The CFD is a legally constituted governmental entity, established under the authority of the Mello-Roos Community Facilities Act of 1982. The Corporation is a nonprofit, public benefit corporation incorporated under the laws of the State of California and recorded by the Secretary of State. The CFD and the Corporation were formed to provide financing assistance to the District for construction and acquisition of major capital facilities. Upon completion the District intends to occupy all CFD and the Corporation facilities. When the CFD's and the Corporation's long-term liabilities have been paid with state reimbursements and the District's developer fees, title of all CFD and the Corporation property will pass to the District for no additional consideration.
- 3. The CFD's financial activity is presented in the financial statements as the Debt Service Fund. The Corporation's financial activity is presented in the financial statements as the Capital Facilities Fund.

<u>Basis of Presentation - Financial Statements</u>: The basic financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure and a focus on the major funds.

<u>Basis of Presentation - Government-Wide Financial Statements</u>: The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Position and the Statement of Change in Fiduciary Net Position at the fund financial statement level.

The Statement of Net Position and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Fund Accounting: The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

### A - Major Funds

General Fund - The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

Building Fund - The Building Fund is a capital project fund used to account for resources used for the acquisition or construction of capital facilities by the District.

### B - Other Funds

Special Revenue Funds - Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. This classification includes the Student Activity, Charter School, Adult Education, Child Development, Cafeteria, and Deferred Maintenance Funds.

Capital Projects Funds - Capital Projects Funds are used to account for resources used for the acquisition or construction of capital facilities by the District. This classification includes the Capital Facilities and Special Reserve for Capital Outlay Projects Funds.

*Debt Service Funds* - The Debt Service Fund are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. This classification includes the Bond Interest and Redemption and Debt Service Funds.

Self-Insurance Fund - The Self-Insurance Fund is a proprietary fund used to account for services rendered on a cost-reimbursement basis within the District. The Self-Insurance Fund is used to provide workers' compensation and property and general liability insurance coverage for employees of the District.

Scholarship Trust Fund - The Scholarship Trust Fund is a fiduciary fund which is used to account for assets that held by the District as Trustee.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

<u>Accrual</u>: Governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Modified Accrual</u>: The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

<u>Budgets and Budgetary Accounting</u>: By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

Receivables: Receivables are made up principally of amounts due from the State of California. The District has determined that no allowance for doubtful accounts was needed as of June 30, 2023.

<u>Stores Inventory</u>: Inventories in the General and Cafeteria Funds are valued at average cost. Inventory recorded in the General and Cafeteria Funds consists mainly of school supplies and consumable supplies. Inventories are recorded as an expenditure at the time the individual inventory items are transferred from the warehouse to schools and offices.

<u>Capital Assets</u>: Capital assets purchased or acquired, with an original cost of \$50,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at acquisition value for the contributed asset. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 5 - 50 years depending on asset types.

<u>Deferred Outflows/Inflows of Resources</u>: In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods, and as such will not be recognized as an outflow of resources (expense/expenditures) until then. The District has recognized a deferred outflow related to a deferred loss on refunding of the District's debt. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter life of the refunded or refunding debt. Also, the District has recognized a deferred outflow of resources related to the recognition of the total OPEB liability and net pension liability.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and as such, will not be recognized as an inflow of resources (revenue) until that time. The District has recognized a deferred inflow of resources related to the recognition of the net pension liability and total OPEB liability.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State Teachers' Retirement Plan (STRP) and Public Employers Retirement Fund B (PERF B) and additions to/deductions from STRP's and PERF B's fiduciary net position have been determined on the same basis as they are reported by STRP and PERF B. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Certain investments are reported at fair value. The following is a summary of pension amounts in the aggregate:

	STRP	PERF B	lotal
Deferred outflows of resources	\$ 73,880,418	\$ 68,076,771	\$ 141,957,189
Deferred inflows of resources	\$ 66,431,000	\$ 14,844,000	\$ 81,275,000
Net pension liability	\$ 220,684,000	\$ 190,355,000	\$ 411,039,000
Pension expense	\$ 32,737,801	\$ 27,725,247	\$ 60,463,048

<u>Compensated Absences</u>: Compensated absences totaling \$2,720,576 are recorded as a liability of the District. The liability is for the earned but unused benefits.

<u>Accumulated Sick Leave</u>: Sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expenditure or expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for certain STRP and PERF B employees, when the employee retires.

<u>Unearned Revenue</u>: Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as unearned revenue until earned.

Net Position: Net position is displayed in three components:

- 1. Net Investment in Capital Assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent bond proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- 2. Restricted Net Position Restrictions of the ending net position indicate the portions of net position not appropriable for expenditure or amounts legally segregated for a specific future use. The restriction for legally restricted programs represents the portion of net position restricted to specific program expenditures. The restriction for debt service represents the portion of net position available for the retirement of debt. The restriction for capital projects represents the portion of net position restricted for capital projects. The restriction for self-insurance represents the portion of net position restricted for the District's self-insured activities. The restriction for scholarships represents the portion of net position restricted for student scholarships. It is the District's policy to use restricted net position first when allowable expenditures are incurred.
- 3. Unrestricted Net Position All other net position that do not meet the definitions of "restricted" or "net investment in capital assets".

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fund Balance Classifications</u>: Governmental Accounting Standards Board Codification Sections 1300 and 1800, Fund Balance Reporting and Governmental Fund Type Definitions (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications, discussed in more detail below, are nonspendable, restricted, committed, assigned and unassigned.

### A - Nonspendable Fund Balance:

The nonspendable fund balance classification reflects amounts that are not in spendable form, such as revolving fund cash, prepaid expenditures and stores inventory.

#### B - Restricted Fund Balance:

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation. These are the same restrictions used to determine restricted net position as reported in the government-wide and fiduciary trust fund statements.

#### C - Committed Fund Balance:

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Board of Education. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. Formal action by the Board of Education is required to remove any commitment from any fund balance.

### D - Assigned Fund Balance:

The assigned fund balance classification reflects amounts that the District's Board of Education has approved to be used for specific purposes, based on the District's intent related to those specific purposes. The Board of Education can designate personnel with the authority to assign fund balances. At June 30, 2023 the Board of Education has designated the Chief Business Official with the authority to assign fund balances.

#### E - Unassigned Fund Balance:

In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fund Balance Policy</u>: The District has an expenditure policy relating to fund balances. For purposes of fund balance classifications, expenditures are to be spent from restricted fund balances first, followed in order by committed fund balances (if any), assigned fund balances and lastly unassigned fund balances.

While GASB Cod. Sec. 1300 and 1800 do not require districts to establish a minimum fund balance policy or a stabilization arrangement, GASB Cod. Sec. 1300 and 1800 do require the disclosure of a minimum fund balance policy and stabilization arrangements, if they have been adopted by the Board of Education. At June 30, 2023, the District has not established a minimum fund balance policy nor has it established a stabilization arrangement.

<u>Property Taxes</u>: Secured property taxes are attached as an enforceable lien on property as of January 1. Taxes are due in two installments on or before November 15 and March 15. Unsecured property taxes are due in one installment on or before August 31. The County of San Joaquin bills and collects taxes for the District. Tax revenues are recognized by the District when received.

<u>Encumbrances</u>: Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. All encumbrances are liquidated as of June 30.

<u>Eliminations and Reclassifications</u>: In the process of aggregating data for the Statement of Net Position and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

<u>Estimates</u>: The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

New Accounting Pronouncements: In May 2020, the GASB issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements. GASB Statement No. 96 defines a subscription-based information technology arrangement and requires the recognition of a right to use subscription asset and corresponding subscription liability. This statement was effective for fiscal years beginning after June 15, 2022. There was no impact to the District's July 1, 2022 net position as a result of the implementation of GASB Statement No. 96.

#### **NOTE 2 - CASH AND INVESTMENTS**

Cash and investments at June 30, 2023 are reported at fair value and consisted of the following:

	Go	_		
	Governmental	Proprietary		Fiduciary
	<u>Funds</u>	<u>Fund</u>	Total	<u>Activities</u>
Pooled Funds:				
Cash in County Treasury	\$ 679,037,848	\$ 84,733,659	\$ 763,771,507	\$ -
Deposits:				
Cash on hand and in banks	2,687,416	-	2,687,416	799,734
Cash in revolving fund	66,574	529	67,103	-
Investments:				
Cash with Fiscal Agent	12,714,024	767,270	13,481,294	
Total cash and cash				
investments	\$ 694,505,862	\$ 85,501,458	\$ 780,007,320	\$ 799,734

<u>Pooled Funds</u>: In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the San Joaquin County Treasurer's Pooled Investment Fund. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the financial statements at amounts based upon the District's pro-rata share of the fair value by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

<u>Deposits - Custodial Credit Risk - Deposits</u>: The District limits custodial credit risk by ensuring uninsured balances are collateralized by the respective financial institution. Cash balances held in banks are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC) and are collateralized by the respective financial institution. At June 30, 2023, the carrying amount of the District's accounts was \$3,554,253 and the bank balance was \$1,992,005. Total uninsured bank balances were \$1,742,005.

<u>Investments</u>: The Cash with Fiscal Agent in the Governmental Funds represents debt proceeds that have been set aside for capital projects and the repayment of long-term liabilities. These amounts are held by a third-party custodian in the District's name as cash held in banks.

The Cash with Fiscal Agent in the Proprietary Fund represents cash segregated for the future payment of self-insured benefits. These amounts are held by a third-party custodian in the District's name as cash held in banks.

<u>Interest Rate Risk</u>: The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2023, the District had no significant interest rate risk related to cash and investments held.

<u>Credit Risk</u>: The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

<u>Concentration of Credit Risk</u>: The District does not place limits on the amount it may invest in any one issuer. At June 30, 2023, the District had no concentration of credit risk.

### **NOTE 3 - INTERFUND TRANSACTIONS**

<u>Interfund Activity</u>: Transactions between funds of the District are recorded as transfers, except for the Self-Insurance Fund activity which is recorded as income and expenditures of the Self-Insurance Fund and the funds which incur payroll costs, respectively. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

<u>Interfund Receivables/Payables</u>: Individual interfund receivable and payable balances at June 30, 2023 were as follows:

	Interfund	Interfund
Fund	Receivables	Payables
Major Funds:		
General	\$ 3,344,999	\$ 9,840,866
Building	14,010,106	9,361
Non-Major Funds:		
Charter School	-	632,279
Adult Education	-	20,328
Child Development	677	64,806
Cafeteria	3,813	148,975
Capital Facilities	500,000	-
Special Reserve for Capital Outlay Projects	9,200,000	-
Bond Interest and Redemption	-	14,010,106
Proprietary Fund:		
Self-Insurance	75	2,332,949
Totals	\$ 27,059,670	\$ 27,059,670

# NOTE 3 - INTERFUND TRANSACTIONS (Continued)

<u>Transfers</u>: Transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Transfers for the 2022-2023 fiscal year were as follows:

Transfer from the General Fund to the Charter School Fund for the allocation of revenues received for charter school activities.	\$ 579,907
Transfer from the General Fund to the Child Development Fund for the allocation of revenues received for the child development program.	2,290,400
Transfer from the General Fund to the Capital Facilities Fund for suppport of debt service on the District's Certificates of Participation.	500,000
Transfer from the General Fund to the Special Reserve for Capital Outlay Projects Fund to support capital outlay costs of the A. Coleman Building.	9,200,000
Transfer from the Charter School Fund to the General Fund to move fund balances no longer restricted.	234,627
Transfer from the Child Development Fund to the General Fund for the correction of an error.	9,038
Transfer from the Bond Interest and Redemption Fund to the Debt Service Fund for the annual sinking fund deposit.	1,070,000
Transfer from the Charter School Fund to the General Fund for indirect costs.	13,269
Transfer from the Adult Education Fund to the General Fund for indirect costs.	190,080
Transfer from the Child Development Fund to the General Fund for indirect costs.	749,325
Transfer from the Cafeteria Fund to the General Fund for indirect costs.	595,657
	\$ 15,432,303

# **NOTE 4 - CAPITAL ASSETS**

A schedule of changes in capital assets for the year ended June 30, 2023 is shown below:

Governmental Activities	Balance July 1, <u>2022</u>		Transfers and Additions		Transfers and Deductions		Balance June 30, 2023
Non-depreciable:							
Land	\$ 36,080,997	\$	-	\$	-	\$	36,080,997
Work-in-process	118,846,476		27,546,899		(80,836,042)		65,557,333
Depreciable:							
Buildings	875,546,602		80,027,067		-		955,573,669
Site improvements	21,657,691		142,987		-		21,800,678
Equipment	31,118,619		387,571	_		_	31,506,190
Totals, at cost	1,083,250,385		108,104,524		(80,836,042)	_1	,110,518,867
Less accumulated depreciation:							
Buildings	(285,418,488)		(14,419,142)		_		(299,837,630)
Site improvements	(8,029,697)		(649,499)		_		(8,679,196)
Equipment	(21,387,151)		(1,203,837)				(22,590,988)
Total as summed at al							
Total accumulated	(0.1.1.005.000)		(40.070.470)				(004 407 044)
depreciation	(314,835,336)	_	(16,272,478)	_			(331,107,814)
Capital assets, net	\$ 768,415,049	\$	91,832,046	\$	(80,836,042)	\$	779,411,053
Depreciation expense was charged	I to governmental	l ac	tivities as follo	ws:			
Instruction						\$	15,609,646
Home-to-school transportation						Φ	292,074
Food services							174,688
All other general administration							93,686
Centralized data processing							51,358
·							51,026
Plant services							31,020
Total depreciation expense						\$	16,272,478
·						=	<u> </u>

#### **NOTE 5 - RISK MANAGEMENT/CLAIMS LIABILITIES**

The District has established a Self-Insurance Fund to account for employee vision benefits, employee dental benefits and workers' compensation plans. The employee vision and dental plans are self-insured and contracted with a third-party administrator for benefits processing. Until July 31, 1998 and from July 1, 2001 through June 30, 2005, the workers' compensation plan provided coverage up to \$250,000 and purchased excess insurance for claims over the retained coverage limit. Between August 1, 1998 and June 30, 2001, and from July 1, 2005 onward, the District purchased insurance for the workers' compensation coverage.

The liability for unpaid claims and claim adjustment expenses represents the ultimate cost of claims that have been reported but not settled and of claims that have been incurred but not reported. These claims will be paid in future years.

District management recomputes the liability annually using available updated claims data. Every three years, the District contracts with an actuary who performs an actuarial study using a variety of statistical techniques to produce current estimates that consider claim frequency and other economic factors. The last actuarial studies for the District's self-insured programs were completed as of June 30, 2023. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The liabilities for unpaid claims and claim adjustment expenses are as follows:

		June 30, <u>2022</u>	June 30, <u>2023</u>
Unpaid claim and claim adjustment expenses, beginning of year	\$	24,610,000	\$ 25,278,000
Total incurred claims and claim adjustment expenses		6,377,056	10,780,640
Total payments		(5,709,056)	(5,923,640)
Total unpaid claims and claim adjustment expenses at the end of the year	<u>\$</u>	25,278,000	\$ 30,135,000

#### **NOTE 6 - LONG-TERM LIABILITIES**

<u>General Obligation Bonds:</u> On December 17, 2009, the District issued Election of 2008 General Obligation Bonds, Series B, Qualified School Construction Bonds (2008 Series B), totaling \$16,040,000. The bonds bear interest at a rate of 2.19% and are scheduled to mature through fiscal year 2026.

On July 22, 2010, the District issued Election of 2008 General Obligation Bonds, Series C, Qualified School Construction Bonds (2008 Series C), totaling \$14,930,000. The bonds bear coupon rates from 5.17% to 7.08% and are scheduled to mature through fiscal year 2028.

### NOTE 6 - LONG-TERM LIABILITIES (Continued)

On June 2, 2011, the District issued Election of 2008 General Obligation Bonds, Series D (2008 Series D), totaling \$56,146,497. The 2008 Series D Bonds were issued as Capital Appreciation Bonds, with interest compounding on February 1 and August 1, to maturity. The 2008 Series D Bonds were partially refunded by the issuance of the 2014A Refunding and 2014B Refunding. All of the refunded maturities have been fully repaid. The remaining 2008 Series D Bonds bear interest at rates ranging from 5.89% to 7.72% and are scheduled to mature through fiscal year 2051.

On November 6, 2012, the District issued 2012 General Obligation Refunding Bonds (2012 Refunding), totaling \$43,570,000. The 2012 Refunding was issued to refund the remaining maturities of the District's Series 2001, Series 2003 and Series 2004 General Obligation Bonds. The 2012 Refunding bears interest at rates from 3.0% to 5.0% and are scheduled to mature through fiscal year 2029.

On March 6, 2014, the District issued Election of 2012 General Obligation Bonds, Series A (2012 Series A), totaling \$65,000,000. The 2012 Series A bonds bear interest at rates ranging from 3.0% to 5.0% and are scheduled to mature through fiscal year 2043.

On September 11, 2014, the District issued Series 2014A General Obligation Refunding Bonds (2014 A Refunding). totaling \$35,620,000. The 2014A Refunding was issued to refund certain maturities of the District's Series 2008 D General Obligation Capital Appreciation Bonds. The 2014A Refunding bonds bear interest at rates ranging from 4.0% to 5.0% and are scheduled to mature through fiscal year 2040.

On December 17, 2015, the District issued Election of 2012 General Obligation Bonds, Series B (2012 Series B), totaling \$30,000,000. The 2012 Series B bonds bear interest at rates ranging from 3.0% to 5.0% and are scheduled to mature through fiscal year 2041.

On February 2, 2016, the District issued 2016 General Obligation Refunding Bonds (2016 Refunding), totaling \$128,285,000. The 2016 Refunding was issued to refund all outstanding maturities of the District's Series 2006 and Series 2007 GO bonds, and the 2008 Series A GO Bonds. The 2016 Refunding bonds bear interest at rates ranging from 2.0% to 5.0% and are scheduled to mature through fiscal year 2033.

On October 23, 2018, the District issued Election of 2012 General Obligation Bonds, Series C (2012 Series C), totaling \$61,000,000. The 2012 Series C bonds bear interest at rates ranging from 3.75% to 5.00% and are scheduled to mature through fiscal year 2044.

On November 19, 2019, the District issued Election of 2018, Series A General Obligation Bonds totaling \$30,000,000. The Bonds were issued as GO Reauthorization Bonds and bear interest at rates ranging from 2.5% to 5.0%, maturing through August 2046.

On October 26, 2021, the District issued Election of 2018, Series B General Obligation Bonds totaling \$98,000,000. The Bonds were issued as current interest bonds and bear interest at rates ranging from 0.20% to 4.00%, with maturities through August 2046.

# NOTE 6 - LONG-TERM LIABILITIES (Continued)

A summary of General Obligation Bonds payable as of June 30, 2023 follows:

	Interest	Maturity		Balance	C	Current Year		Matured		Balance
<u>Series</u>	Rate %	<u>Date</u>	_	July 1, 2022		<u>Issuance</u>	<u>C</u>	urrent Year	J	une 30, 2023
2008 Series B	2.19%	2026	\$	16,040,000	\$	-	\$	-	\$	16,040,000
2008 Series C	5.17-7.08%	2028		7,690,000		-		1,225,000		6,465,000
2008 Series D	5.89-7.72%	2051		43,622,363		-		-		43,622,363
2012 Refunding Bonds	3.00-5.00%	2029		24,905,000		-		3,840,000		21,065,000
2012 Series A	3.00-5.00%	2043		58,145,000		-		510,000		57,635,000
2014A Refunding Bonds	4.00-5.00%	2040		34,515,000		-		685,000		33,830,000
2012 Series B	3.00-5.00%	2041		22,910,000		-		570,000		22,340,000
2016 Refunding Bonds	2.00-5.00%	2033		102,160,000		-		6,650,000		95,510,000
2012 Series C	3.75-5.00%	2044		56,900,000		-		900,000		56,000,000
2018 Series A	2.50-5.00%	2046		26,200,000		-		2,450,000		23,750,000
2018 Series B	0.20-4.00%	2046	_	86,500,000	_	_				86,500,000
Total			\$	479,587,363	\$		\$	16,830,000	\$	462,757,363

The annual requirements to amortize the General Obligation Bonds Payable and outstanding as of June 30, 2023 are as follows:

Year Ending					
<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>			<u>Total</u>
2024	\$ 20,836,028	\$	18,957,393	\$	39,793,421
2025	22,121,369		17,931,112		40,052,481
2026	35,630,308		16,904,221		52,534,529
2027	19,417,899		16,528,987		35,946,886
2028	21,409,674		19,369,460		40,779,134
2029-2033	97,116,613		87,063,616		184,180,229
2034-2038	92,790,807		101,293,043		194,083,850
2039-2043	97,919,278		75,981,144		173,900,422
2044-2048	41,083,880		61,408,010		102,491,890
2049-2051	 14,431,507		41,001,719		55,433,226
	\$ 462,757,363	\$	456,438,705	\$	919,196,068

### NOTE 6 - LONG-TERM LIABILITIES (Continued)

<u>Certificates of Participation (COPs)</u>: In February 2018, the District issued Certificates of Participation in the amount of \$30,270,000 with interest rates from 4.00% to 5.00%, maturing on February 1, 2036. The proceeds of 2018 Certificates were used to provide funds to refund the 2007 Certificates.

Scheduled payments for the COPs are as follows:

Year Ending	
<u>June 30,</u>	Payments <u> </u>
2024	\$ 2,618,000
2025	2,612,500
2026	2,613,750
2027	2,616,250
2028	2,614,750
2029-2033	13,090,250
2034-2036	 7,061,750
Total payments	33,227,250
Less amount representing interest	 (9,067,250)
Net present value of minimum payments	\$ 24,160,000

<u>Schedule of Changes in Long-Term Liabilities:</u> A schedule of changes in long-term liabilities for the year ended June 30, 2023 is shown below:

									Amounts
		Balance						Balance	Due Within
	<u>.</u>	July 1, 2022		Additions	ļ	Deductions	<u>J</u>	lune 30, 2023	One Year
Debt:									
General Obligation Bonds	\$	479,587,363	\$	-	\$	16,830,000	\$	462,757,363	\$ 20,836,028
General Obligation Bonds									
Premium		40,430,061		-		2,667,625		37,762,436	2,666,242
Accreted interest		48,857,886		8,651,027		-		57,508,913	508,972
Certificates of Participation		25,500,000		-		1,340,000		24,160,000	1,410,000
Certificates of Participation									
Premium		4,087,670		-		209,656		3,878,014	209,656
Other long-term liabilities									
Net pension liability									
(Notes 9 and 10)		269,466,000		141,573,000		-		411,039,000	-
Total OPEB liability (Note 7)		128,381,815		6,877,034		-		135,258,849	4,378,838
Compensated absences		2,171,198	_	549,378	_		_	2,720,576	 -
	\$	998,481,993	\$	157,650,439	\$	21,047,281	\$	1,135,085,151	\$ 30,009,736

Payments on the General Obligation Bonds are made from the Bond Interest and Redemption Fund. Payments on the Certificates of Participation are made from the Capital Facilities Fund. Payments on the total OPEB liability, net pension liability and for compensated absences are made from the fund for which the related employee worked.

### **NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS**

General Information Other Postemployment Benefits Plan (OPEB)

<u>Plan Description</u>: In addition to the pension benefits described in Notes 9 and 10, the District provides a single-employer defined benefit healthcare plan to all employees who retire from the District on or after attaining age 55 with at least 10 years of service, in accordance with contracts between the District and employee groups. Benefits are provided for retirees age 55 to 65. The District pays up to \$1,095 per month for health benefits of retirees on a pay-as-you-go basis. The plan does not issue separate financial statements.

The Stockton Unified School District's Retiree Health Care Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the District. The Plan, which is administered by the District, allows employees who retire and meet retirement eligibility requirements under the District's retirement plan to continue medical, dental and vision coverage as a participant in the District's plan. The District's Governing Board has the authority to establish or amend the benefit terms offered by the Plan. The District's Governing Board also retains the authority to establish the requirements for paying the Plan benefits as they come due. As of June 30, 2023 the District has not accumulated assets in a qualified trust for the purpose of paying the benefits related to the District's Total OPEB Liability.

Employees Covered by Benefit Terms: The following is a table of plan participants at June 30, 2023:

	Participants
Inactive Plan members, covered spouses, or beneficiaries currently	
receiving benefits	653
Active Employees	3,086
	3,739

<u>Benefits Provided</u>: The benefits provided are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical coverage. All employees of the District are eligible to receive postemployment health care benefits.

<u>Contributions</u>: California Government Code specifies that the District's contribution requirements for covered employees are established and may be amended by the Governing Board. Retirees participating in the group insurance plans offered by the District are required to contribute 100% of the active premiums. In future years, contributions are assumed to increase at the same rate as premiums. The District's premium rates being charged to these retirees are lower than the expected cost for a retiree population under age 65. Thus, an implicit subsidy exists as a result of this difference between the actual cost and the true retiree cost.

Contributions to the Plan from the District were \$3,836,358 for the year ended June 30, 2023. Employees are not required to contribute to the OPEB plan.

(Continued)

Number of

### NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Total OPEB Liability

The District's total OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022.

<u>Actuarial Assumptions</u>: The total OPEB liability in the June 30, 2023 measurement was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Mortality Rate 2020 CalSTRS Mortality for Certificated

Employees. 2017 CalPERS Mortality for

others.

<u>Discount Rate</u> 3.65%. Based on the Bond Buyer 20-Bond

Index.

Retirement Rate Retirement rates march rates developed in

The most recent experience studies for California PERS (2017) and California STRS

(2020).

Inflation Rate 2.50% per year

Salary Increases 2.75% per year

Spouse Coverage 80% of retirees are assumed to be married at

retirement. After retirement, the percentage married is adjusted to reflect mortality. Female spouses are assumed to be three

years younger than male.

Medicare Coverage All current and future participating retirees

and spouses will qualify for Medicare coverage and enroll in Parts A and B upon.

age 65.

Participation Rates Of current and future participating retirees

under Age 65, 90% are expected to participate in the Plan. 70% of employees are expected to participate in Medicare upon

reaching age 65.

<u>Costs for Retiree Coverage</u>

Retiree liabilities are based on actual retiree

premiums plus an implicit rate subsidy of 73.9% of non-Medicare medical premium. Liabilities for active participants vary and are based on the first costs adjusted for an implicit rate subsidy. Subsequent years' costs are based on first year costs adjusted

for trend and limited by any District

contribution caps.

### **NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS** (Continued)

Changes in Total OPEB Liability

	Total OPEB <u>Liability</u>
Balance at July 1, 2022	\$ 128,381,815
Changes for the year:	
Service cost	7,913,401
Interest	4,616,880
Benefit payments	(3,836,358)
Changes in assumptions	(1,816,889)
Net change	6,877,034
Balance at June 30, 2023	\$ 135,258,849

The change of assumptions in the June 30, 2023 measurement included a change in the discount rate from 3.54% in the prior valuation, to 3.65% in the current valuation.

<u>Sensitivity of the Total OPEB Liability to changes in the Discount Rate</u>: The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

		1%	Current			1%		
		Decrease		Decrease Discount				Increase
		(2.65%)	Rate (3.65%)			<u>(4.65%)</u>		
Total OPEB liability	\$	152,505,992	\$	135,258,849	\$	121,019,258		

Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates: The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1%	Healthcare Cost	1%
	Decrease	Trend Rates	Increase
	<u>(3.0%)</u>	Rate (4.0%)	<u>(5.0%)</u>
Total OPEB liability	\$ 116,821,179	\$ 135,258,849	\$ 158,558,210

## NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (Continued)

OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$9,846,771.

At June 30, 2023 the District reported the following deferred outflows of resources and deferred inflows of resources.

	C	Deferred Outflows of Resources		Deferred Inflows of Resources	
Changes in assumptions Difference between expected and actual experience	\$	7,170,444 -	\$	21,066,725 11,343,038	
	\$	7,170,444	\$_	32,409,763	

The changes in assumptions and differences in actual and expected experience will be recognized into OPEB expense as follows:

Year Ending	
<u>June 30,</u>	
2024	\$ (2,683,510)
2025	\$ (2,683,510)
2026	\$ (2,683,510)
2027	\$ (2,683,510)
2028	\$ (2,683,512)
Thereafter	\$ (11,821,767)

# **NOTE 8 - FUND BALANCES**

Fund balances, by category, at June 30, 2023 consisted of the following:

Nonspendable:	General <u>Fund</u>	Building <u>Fund</u>	All Non-Major <u>Funds</u>	<u>Total</u>
Revolving cash fund	\$ 63,912	. \$ -	\$ 2,662	\$ 66,574
Prepaid expenditures	2,561		φ 2,002	2,561
Stores inventory	609,353		375,944	985,297
Stores inventory	009,333		375,944	965,297
Subtotal nonspendable	675,826		378,606	1,054,432
Restricted:				
Legally restricted:				
Grants	150,729,668	_	_	150,729,668
Charter schools	-	. <u>-</u>	45,957,005	45,957,005
Cafeteria	-	. <u>-</u>	16,648,380	16,648,380
Deferred maintenance	-	. <u>-</u>	716,739	716,739
Other programs	-	. <u>-</u>	5,362,712	5,362,712
Capital projects	_	111,246,559	23,412,100	134,658,659
Debt service	_		40,997,277	40,997,277
Destroomes	_	·	10,001,211	10,007,277
Subtotal restricted	150,729,668	111,246,559	133,094,213	395,070,440
Committed:				
Future salaries, benefits, pension cont.,				
and other operational cost increases	56,245,202	_	-	56,245,202
Fiscal solvency reserves (8%)	42,266,418		-	42,266,418
,				
Subtotal Committed	98,511,620	_	<u>-</u>	98,511,620
Assigned:				
Contract repayment	6,604,857		-	6,604,857
One-time grant funds	63,125,062		-	63,125,062
Reserved for declining enrollment	28,295,786		-	28,295,786
Other assignments	1,182,629	<u> </u>		1,182,629
Subtotal assigned	99,208,334	_	_	99,208,334
· ·	-			<del></del>
Unassigned:				
Designated for				
economic uncertainty	17,731,160	<u> </u>		17,731,160
Total fund balances	\$ 366,856,608	\$ 111,246,559	\$ 133,472,819	\$ 611,575,986

#### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN

General Information about the State Teachers' Retirement Plan

<u>Plan Description</u>: Teaching-certified employees of the District are provided with pensions through the State Teachers' Retirement Plan (STRP) – a cost-sharing multiple-employer defined benefit pension plan administered by the California State Teachers' Retirement System (CalSTRS). The Teachers' Retirement Law (California Education Code Section 22000 et seq.), as enacted and amended by the California Legislature, established this plan and CalSTRS as the administrator. The benefit terms of the plans may be amended through legislation. CalSTRS issues a publicly available financial report that can be obtained at http://www.calstrs.com.

<u>Benefits Provided</u>: The STRP Defined Benefit Program has two benefit formulas:

- CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS.
- CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS.

The Defined Benefit (DB) Program provides retirement benefits based on members' final compensation, age and years of service credit. In addition, the retirement program provides benefits to members upon disability and to survivors/beneficiaries upon the death of eligible members. There are several differences between the two benefit formulas which are noted below.

#### CalSTRS 2% at 60

CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, up to the 2.4 percent maximum.

CalSTRS calculates retirement benefits based on a one-year final compensation for members who retired on or after January 1, 2001, with 25 or more years of credited service, or for classroom teachers with less than 25 years of credited service if the employer elected to pay the additional benefit cost prior to January 1, 2014. One-year final compensation means a member's highest average annual compensation earnable for 12 consecutive months calculated by taking the creditable compensation that a member could earn in a school year while employed on a fulltime basis, for a position in which the person worked. For members with less than 25 years of credited service, final compensation is the highest average annual compensation earnable for any 36 consecutive months of credited service.

#### CalSTRS 2% at 62

CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

All CalSTRS 2% at 62 members have their final compensation based on their highest average annual compensation earnable for 36 consecutive months of credited service.

#### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

<u>Contributions</u>: Required member, employer and state contribution rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. Current contribution rates were established by California Assembly Bill 1469 (CalSTRS Funding Plan), which was passed into law in June 2014, and various subsequent legislation. The CalSTRS Funding Plan established a schedule of contribution rate increases shared among members, employers, and the State of California to bring CalSTRS toward full funding by fiscal year 2046. California Senate Bill 90 and California Assembly Bill 84 (collectively the "Special Legislation") were signed into law in June 2019 and June 2020, respectively, and provided supplemental contributions to the DB Program along with supplemental contribution rate relief to employers through fiscal year 2021–22.A summary of statutory contribution rates and other sources of contributions to the DB Program pursuant to the CalSTRS Funding Plan and the Special Legislation, are as follows:

Members - Under CalSTRS 2% at 60, the member contribution rate was 10.250 percent of applicable member earnings for fiscal year 2021-22. Under CalSTRS 2% at 62, members contribute 50 percent of the normal cost of their retirement plan, which resulted in a contribution rate of 10.205 percent of applicable member earnings for fiscal year 2021-22.

Under CalSTRS 2% at 62, members pay 9% toward the normal cost and an additional 1.205 percent as per the CalSTRS Funding Plan for a total member contribution rate of 10.205 percent. The contribution rate for CalSTRS 2% at 62 members is adjusted if the normal cost increases or decreases by more than 1% since the last time the member contribution rate was set. Based on the June 30, 2021, valuation adopted by the CalSTRS board in May 2022, the increase in normal cost was less than 1 percent. Therefore, the contribution rate for CalSTRS 2% at 62 members did not change effective July 1, 2022.

*Employers* – Employers are required to contribute a base contribution rate set in statute at 8.25%. Pursuant to the CalSTRS Funding Plan, employers also have a supplemental contribution rate to eliminate their share of the CalSTRS unfunded actuarial obligation by 2046.

Beginning in fiscal year 2021–22, the CalSTRS Funding Plan authorized the CalSTRS board to adjust the employer supplemental contribution rate up or down by a maximum of 1% for a total rate of no higher than 20.25% and no lower than 8.25%. In May 2022, the CalSTRS board voted to keep the employer supplemental contribution rate at 10.85% for fiscal year 2022–23 for a total employer contribution rate of 19.10%.

The CalSTRS employer contribution rates effective for fiscal year 2022-2023 through fiscal year 2046-47 are summarized in the table below:

Effective Date	Base Rate	Supplemental Rate Per CalSTRS Funding Plan	Total
 July 1, 2022	8.250%	10.850%	19.100%
July 1, 2023 to June 30, 2046	8.250%	(1)	(1)
July 1, 2046	8.250%	Increase from AB 1469 rate	ends in 2046-47

<sup>(1)</sup> The CalSTRS Funding Plan authorizes the board to adjust the employer contribution rate up or down by up to 1% each year, but no higher than 20.250% total and no lower than 8.250%.

The District contributed \$43,867,418 to the plan for the fiscal year ended June 30, 2023.

#### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

State – 10.828 percent of the members' calculated based on creditable compensation from two fiscal years prior.

The state is required to contribute a base contribution rate set in statute at 2.017%. Pursuant to the CalSTRS Funding Plan, the state also has a supplemental contribution rate, which the board can increase by up to 0.5% each fiscal year to help eliminate the state's share of the CalSTRS unfunded actuarial obligation by 2046. In May 2022, the CalSTRS board voted to keep the state supplemental contribution rate at 6.311% for fiscal year 2022–23 for a total contribution rate of 10.828%.

Special legislation appropriated supplemental state contributions to reduce the state's portion of the unfunded actuarial obligation of the DB Program in fiscal years 2019-20 through 2021-22. These contributions are funded from future excess General Fund revenues, pursuant to the requirements of California Proposition 2, the "Rainy-Day Budget Stabilization Fund Act", which passed in 2014. Accordingly, the contribution amounts are subject to change each year based on the availability of funding. For fiscal year 2021-22, CalSTRS received \$410.0 million in supplemental state contributions from Proposition 2 funds. Additionally, CalSTRS received a one-time supplemental payment of \$173.7 million from the General Fund in fiscal year 2021-22 to offset forgone contributions due to the suspension of the 0.5% increase to the state supplemental contribution rate in fiscal year 2020-21.

The CalSTRS state contribution rates effective for fiscal year 2022-23 and beyond are summarized in the table below.

Effective	Base	Supplemental Rate Per CalSTRS	SBMA	
<u>Date</u>	Rate	Funding Plan	Funding <sup>(1)</sup>	<u>Total</u>
July 01, 2022 July 01, 2023 to	2.017%	6.311%	2.50%	10.828%
June 30, 2046	2.017%	(2)	2.50%	(2)
July 01, 2046	2.017%	(3)	2.50%	(3)

- (1) The SBMA contribution rate excludes the \$72 million that is reduced from the required contribution in accordance with Education Code section 22954.
- (2) The CalSTRS board has limited authority to adjust the state contribution rate annually through June 2046 in order to eliminate the remaining unfunded actuarial obligation. The board cannot increase the supplemental rate by more than 0.5% in a fiscal year, and if there is no unfunded actuarial obligation, the supplemental contribution rate imposed would be reduced to 0%.
- (3) From July 1, 2046, and thereafter, the rates in effect prior to July 1, 2014, are reinstated, if necessary, to address any remaining unfunded actuarial obligation.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 220,684,000
State's proportionate share of the net pension liability associated with the District	124,736,000
Total	\$ 345,420,000

### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school districts and the State. At June 30, 2023, the District's proportion was 0.318 percent, which was a decrease of 0.005 percent from its proportion measured as of June 30, 2022.

For the year ended June 30, 2023, the District recognized pension expense of \$32,737,801 and revenue of \$20,012,909 for support provided by the State. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 Deferred Inflows of Resources	
Difference between expected and actual experience	\$	181,000	\$ 16,547,000	
Changes of assumptions		10,944,000	-	
Net differences between projected and actual earnings on investments		-	10,792,000	
Changes in proportion and differences between District contributions and proportionate share of contributions		18,888,000	39,092,000	
Contributions made subsequent to measurement date		43,867,418	 	
Total	\$	73,880,418	\$ 66,431,000	

\$43,867,418 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>June 30,</u>	
2024	\$ (4,687,050)
2025	\$ (12,084,050)
2026	\$ (20,009,550)
2027	\$ 8,496,784
2028	\$ (6,747,467)
2029	\$ (1,386,667)

Differences between expected and actual experience and changes in assumptions are amortized over a closed period equal to the average remaining service life of plan members, which is 7 years as of the June 30, 2023 measurement date. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed 5-year period.

### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

<u>Actuarial Methods and Assumptions</u>: The total pension liability for the STRP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2021, and rolling forward the total pension liability to June 30, 2022. The financial reporting actuarial valuation as of June 30, 2021, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date
Experience Study
Actuarial Cost Method
Investment Rate of Return
Consumer Price Inflation
Wage Growth
Post-retirement Benefit Increases

July 1, 2015 through June 30, 2018 Entry age normal 7.10% 2.75% 3.50% 2.00% simple for DB, maintain 85%

June 30, 2021

2.00% simple for DB, maintain 85% Purchasing power level for DB, not applicable for DBS/CBB

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.10 percent, which was unchanged from the prior fiscal year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increase per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Mortality: CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS investment staff and investment consultants as inputs to the process.

#### NOTE 9 - NET PENSION LIABILITY - STATE TEACHERS' RETIREMENT PLAN (Continued)

The actuarial investment rate of return assumption was adopted by the CalSTRS board in January 2020 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS consulting actuary reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometric real rates of return and the assumed asset allocation for each major asset class used as input to develop the actuarial investment rate of return are summarized in the following table:

Asset Class	Assumed Asset <u>Allocation</u>	Long-Term* Expected Real <u>Rate of Return</u>
Public Equity	42%	4.8%
Real Estate	15	3.6
Private Equity	13	6.3
Fixed Income	12	1.3
Risk Mitigating		
Strategies	10	1.8
Inflation Sensitive	6	3.3
Cash / Liquidity	2	(0.4)

<sup>\* 20-</sup>year geometric average

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

	1%		Current	1%
	Decrease		Discount	Increase
	<u>(6.10%)</u>	<u>F</u>	Rate (7.10%)	<u>(8.10%)</u>
District's proportionate share of				
the net pension liability	\$ 374,804,000	\$	220,684,000	\$ 92,719,000

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalSTRS financial report.

#### NOTE 10 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B

General Information about the Public Employer's Retirement Fund B

<u>Plan Description</u>: The schools cost-sharing multiple-employer defined benefit pension plan Public Employer's Retirement Fund B (PERF B) is administered by the California Public Employees' Retirement System (CalPERS). Plan membership consists of non-teaching and non-certified employees of public schools (K-12), community college districts, offices of education, charter and private schools (elective) in the State of California. The Plan was established to provide retirement, death and disability benefits to non-teaching and non- certified employees in schools. The benefit provisions for Plan employees are established by statute. CalPERS issues a publicly available financial report that can be obtained at: https://www.calpers.ca.gov/docs/forms-publications/acfr-2022.pdf.

<u>Benefits Provided</u>: The benefits for the defined benefit plans are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years (10 years for State Second Tier members) of credited service.

<u>Contributions</u>: The benefits for the defined benefit pension plans are funded by contributions from members and employers, and earnings from investments. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the respective employer's benefit formulas. Employer contribution rates are determined by periodic actuarial valuations or by state statute. Actuarial valuations are based on the benefit formulas and employee groups of each employer. Employer contributions, including lump sum contributions made when districts first join PERF B, are credited with a market value adjustment in determining contribution rates.

The required contribution rates of most active plan members are based on a percentage of salary in excess of a base compensation amount ranging from zero dollars to \$863 monthly.

Required contribution rates for active plan members and employers as a percentage of payroll for the year ended June 30, 2023 were as follows:

*Members* - The member contribution rate was 7.0 percent of applicable member earnings for fiscal year 2022-2023.

*Employers* - The employer contribution rate was 25.37 percent of applicable member earnings.

The District contributed \$25,011,771 to the plan for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability of \$190,355,000 or its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021 The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating school districts. At June 30, 2023 the District's proportion was 0.553 percent, which was a decrease of 0.049 percent from its proportion measured as of June 30, 2022.

#### NOTE 10 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

For the year ended June 30, 2023, the District recognized pension expense of \$27,725,247. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 Deferred Inflows of Resources	
Difference between expected and actual experience	\$	860,000	\$ 4,736,000	
Changes of assumptions		14,081,000	-	
Net differences between projected and actual earnings on investments		22,476,000	-	
Changes in proportion and differences between District contributions and proportionate share of contributions		5,648,000	10,108,000	
Contributions made subsequent to measurement date		25,011,771	 	
Total	\$	68,076,771	\$ 14,844,000	

\$25,011,771 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>June 30,</u>	
2024	\$ 8,695,000
2025	\$ 4,319,000
2026	\$ 1,502,000
2027	\$ 13,705,000

Differences between expected and actual experience, changes in assumptions and changes in proportion and differences between District contributions and proportionate share of contributions are amortized over a closed period equal to the average remaining service life of plan members, which is 3.9 years as of the June 30, 2023 measurement date. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed 5-year period.

#### NOTE 10 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

<u>Actuarial Methods and Assumptions</u>: The total pension liability for the Plan was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2021, and rolling forward the total pension liability to June 30, 2022. The financial reporting actuarial valuation as of June 30, 2021, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2021
Experience Study	June 30, 2000 through June 30, 2019
Actuarial Cost Method	Entry age normal
Investment Rate of Return	6.90%
Consumer Price Inflation	2.30%
Wage Growth	Varies by entry age and service
Post-retirement Benefit Increases	2.00% until Purchasing Power Protection
	Allowance Floor on Purchasing Power
	Applies, 2.30% thereafter

The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries 80% of scale MP2020. For more details on this table, please refer to the 2021 experience study report.

All other actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from 2000 to 2019, including updates to salary increase, mortality and retirement rates. Further details of the Experience Study can be found at CalPERS' website.

During the 2021-22 measurement period, the financial reporting discount rate for PERF B was lowered from 7.15 percent to 6.90 percent. In addition, the inflation assumption was reduced from 2.50 percent to 2.30 percent. Lastly, demographic assumptions for mortality rates were updated.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Assumed Asset Allocation	Expected Real Rates of Return Years 1-10 (1, 2)
Global Equity – cap-weighted	30.00%	4.45%
Global Equity non-cap-weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	.27%
Mortgage-backed Securities	5.00%	.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Leverage	(5.00%)	(0.59%)

- (1) An expected inflation rate of 2.30% used for this period
- (2) Figures are based on the 2021-22 CalPERS Asset Liability Management Study

#### NOTE 10 - NET PENSION LIABILITY - PUBLIC EMPLOYER'S RETIREMENT FUND B (Continued)

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 6.90 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Plan. The results of the crossover testing for the Plan are presented in a detailed report that can be obtained at CalPERS' website.

The long-term expected rate of return on pension plan investments was determined using a building- block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account long-term market return expectations as well as the expected pension fund cash flows. Projected returns for all asset classes are estimated and combined with risk estimates, are used to project compound (geometric) returns over the long term. The discount rate used to discount liabilities was informed by the long-term projected portfolio return.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

1%			Current		1%
Decrease			Discount		Increase
	<u>(5.90%)</u>	<u>R</u>	ate (6.90%)		<u>(7.90%)</u>
\$	274,977,000	\$	190,355,000	\$	120,418,000
	\$	Decrease (5.90%)	Decrease (5.90%) R	Decrease Discount (5.90%) Rate (6.90%)	Decrease Discount (5.90%) Rate (6.90%)

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

### **NOTE 11 – JOINT POWERS AGREEMENTS**

The District participates in certain joint ventures under joint powers agreements, as follows:

Northern California Regional Liability Excess Fund: The District is a member with other districts in San Joaquin County and the San Joaquin County Office of Education in Northern California Regional Liability Excess Fund (NCReLiEF) for the operation of a common risk management and insurance program. NCReLiEF is governed by a board consisting of representatives of member districts. The board controls the operations of NCReLiEF, including the selection of management and approval of operating budgets, independent of any influence by the member districts beyond their representation on the board. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from coverage in the prior year.

### **NOTE 11 – JOINT POWERS AGREEMENTS** (Continued)

Condensed audited financial information for NCReLiEF for the year ended June 30, 2022 (the most recent information available) is as follows:

Total assets	\$ 74,201,109
Total liabilities	\$ 41,042,148
Total net position	\$ 33,158,961
Total revenues	\$ 84,245,651
Total expenditures	\$ 81,768,445
Change in net position	\$ 2,477,206

The relationship between the District and the Joint Powers Authorities is such that they are not component units of the District for financial reporting purposes.

Schools Association for Excess Risk: The District is a member with other districts in San Joaquin County and the San Joaquin County Office of Education in Schools Association for Excess Risk (SAFER) for the operation of a common risk management and insurance program. SAFER is governed by a board consisting of representatives of member districts. The board controls the operations of SAFER, including the selection of management and approval of operating budgets, independent of any influence by the member districts beyond their representation on the board. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from coverage in the prior year.

Condensed audited financial information for SAFER for the year ended June 30, 2022 (the most recent information available) is as follows:

Total assets	\$ 34,471,514
Total liabilities	\$ 35,199,355
Total net position	\$ (727,841)
Total revenues	\$ 110,785,587
Total expenditures	\$ 113,419,076
Change in net position	\$ (2,633,489)

The relationship between the District and the Joint Powers Authorities is such that they are not component units of the District for financial reporting purposes.

#### **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

The District has received federal and state funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could result in expenditure disallowances under terms of the grants, it is management's opinion that any required reimbursements of future revenue offsets subsequently determined will not have a material effect on the District's financial position or results of operations.

### NOTE 12 - COMMITMENTS AND CONTINGENCIES (Continued)

<u>Construction Commitments</u>: At June 30, 2023, the District had approximately \$88.1 million in outstanding commitments on construction contracts.

#### **NOTE 13 – SUBSEQUENT EVENTS**

On December 14, 2023, the District issued Election of 2014, 2023 Series C General Obligation Bonds (2014 Series C Bonds), totaling \$20,350,000. The 2014 Series C Bonds, also referred to as "Ed Tech" bonds, were issued to finance the acquisition, upgrade and/or maintenance of technology and security system at various District facilities. The 2014 Series C Bonds bear interest at 5.0% and are scheduled to mature in varying amounts through August 1, 2028.

Concurrently on December 14, 2023, the District issued Election of 2018 Series C General Obligation Bonds (2018 Series C Bonds), totaling \$28,380,000. The 2018 Series C Bonds were issued to finance the repair, upgrade, acquisition, construction and/or equipping of various District facilities. The 2018 Series C Bonds bear interest at 5.0% and are scheduled to mature in varying amounts through August 1, 2036.

Concurrently on December 14, 2023, the District issued 2023 General Obligation Refunding Bonds, Series A (2023 Refunding Bonds, Series A), totaling \$20,735,000. The 2023 Refunding Bonds, Series A, were issued to refund all of the outstanding maturities of the District's 2012 General Obligation Refunding Bonds, in addition to the costs of issuance. The 2023 Refunding Bonds, Series A, bear interest at 5.0% and are scheduled to mature in varying amounts through January 1, 2029.

Concurrently on December 14, 2023, the District issued 2023 General Obligation Refunding Bonds, Series B (2023 Refunding Bonds, Series B), totaling \$72,925,000. The 2023 Refunding Bonds, Series B, were issued as Tender Refunding Bonds, with the objective of refunding other outstanding General Obligation Bond debt, referred to as "Target Bonds". The Target Bonds included certain outstanding maturities of the Election of 2012 Series A Bonds, GO Refunding Bonds Series 2014A, and the 2016 GO Refunding Bonds. The 2023 Refunding Bonds, Series B, bear interest at 5.0% and are scheduled to mature in varying amounts through August 1, 2040.



# STOCKTON UNIFIED SCHOOL DISTRICT GENERAL FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended June 30, 2023

_	Buc	lget		Variance
	Original	<u>Final</u>	<u>Actual</u>	Positive ( <u>Negative</u> )
Revenues:				
Local Control Funding Formula (LCFF)		<b>.</b>	<b>4</b> 000 000 540	<b>4.</b> 4.4 000 404
State apportionment	\$ 349,219,059	\$ 381,997,412	\$ 393,063,543	\$ 11,066,131
Local sources	57,517,638	75,322,186	65,595,712	(9,726,474)
Total LCFF	406,736,697	457,319,598	458,659,255	1,339,657
Federal sources	273,848,767	163,786,322	100,309,157	(63,477,165)
Other state sources	174,594,620	211,077,344	165,028,796	(46,048,548)
Other local sources	7,350,472	10,132,343	22,522,087	12,389,744
Total revenues	862,530,556	842,315,607	746,519,295	(95,796,312)
Expenditures: Current:				
Certificated salaries	218,610,492	154,472,884	225,413,349	(70,940,465)
Classified salaries	93,169,321	107,229,215	93,339,259	13,889,956
Employee benefits	174,337,905	195,773,469	176,988,212	18,785,257
Books and supplies	179,424,948	139,878,451	29,034,923	110,843,528
Contract services and operating	, ,	, ,	, ,	, ,
expenditures	62,383,125	101,263,975	64,772,196	36,491,779
Other outgo	387,104	-	1,012,592	(1,012,592)
Capital outlay	123,891,362	22,213,423	2,026,448	20,186,975
Total expenditures	852,204,257	720,831,417	592,586,979	128,244,438
Excess of revenues				
over expenditures	10,326,299	121,484,190	153,932,316	32,448,126
Other financing sources (uses):				
Transfers in	-	316,657	1,791,996	1,475,339
Transfers out	(500,000)	(1,054,921)	(12,570,307)	(11,515,386)
Total other financing				
Total other financing sources (uses)	(500,000)	(738,264)	(10,778,311)	(10,040,047)
Change in fund balance	9,826,299	120,745,926	143,154,005	22,408,079
Fund balance, July 1, 2022	223,702,603	223,702,603	223,702,603	
Fund balance, June 30, 2023	\$ 233,528,902	\$ 344,448,529	\$ 366,856,608	\$ 22,408,079

## STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY For the Year Ended June 30, 2023

## Last 10 Fiscal Years

		<u>2018</u>		<u>2019</u>		2020	<u>2021</u>	2022		2023
Total OPEB liability										
Service cost	\$	6,189,624	\$	6,375,313	\$	6,566,572	\$ 10,148,926	\$ 10,521,252	\$	7,913,401
Interest		4,359,219		4,573,330		4,776,856	3,021,151	3,210,076		4,616,880
Change of assumptions		-		1,588,048		8,503,065	812,973	(23,632,073)		(1,816,889)
Difference between actual and										
expected experience		-		-		(12,611,580)	-	(3,408,344)		-
Benefit payments		(4,929,936)	_	(4,644,091)	_	(4,644,091)	(2,433,054)	(3,326,191)	_	(3,836,358)
Net change in total OPEB liability		5,618,907		7,892,600		2,590,822	11,549,996	(16,635,280)		6,877,034
Total OPEB liability, beginning of year	_1	17,364,770	_	122,983,677	_	130,876,277	133,467,099	145,017,095	_	128,381,815
Total OPEB liability, end of year	<u>\$ 1</u>	22,983,677	\$	130,876,277	\$	133,467,099	<u>\$145,017,095</u>	<u>\$128,381,815</u>	\$ _	135,258,849
Covered employee payroll	\$2	50,000,000	\$ 2	282,877,000	\$ 2	279,600,000	\$303,796,000	\$271,727,000	\$2	284,323,000
Total OPEB liability as a percentage of covered-employee payroll		49.20%		46.27%		47.74%	47.74%	47.25%		47.57%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2023

State Teachers' Retirement Plan Last 10 Fiscal Years														
	<u>2015</u>	2016	2017	2018	<u>2019</u>	2020	<u>2021</u>	2022	2023					
District's proportion of the net pension liability	0.325%	0.320%	0.327%	0.317%	0.349%	0.382%	0.354%	0.323%	0.318%					
District's proportionate share of the net pension liability	\$ 189,746,000	\$215,767,000	\$ 264,825,000	\$292,854,000	\$320,787,000	\$ 344,902,000	\$342,746,000	\$ 147,036,000	\$220,684,000					
State's proportionate share of the net pension liability associated with the District	114,578,000	114,117,000	150,775,000	173,251,000	183,666,000	188,168,000	187,308,000	87,484,000	124,736,000					
Total net pension liability	\$304,324,000	\$329,884,000	\$415,600,000	\$466,105,000	\$504,453,000	\$533,070,000	\$530,054,000	\$234,520,000	\$345,420,000					
District's covered payroll	\$ 144,623,000	\$ 148,755,000	\$ 163,180,000	\$ 179,689,000	\$ 187,383,000	\$201,146,000	\$ 190,968,000	\$ 178,356,000	\$ 185,638,000					
District's proportionate share of the net pension liability as a percentage of its covered payroll	131.20%	145.05%	162.29%	162.98%	171.19%	171.47%	179.48%	82.44%	118.88%					
Plan fiduciary net position as a percentage of the total pension liability	76.52%	74.02%	70.04%	69.46%	70.99%	72.56%	71.82%	87.21%	81.20%					

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Year Ended June 30, 2023

Public Employer's Retirement Fund B  Last 10 Fiscal Years														
	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	2019	2020	2020 2021 2022							
District's proportion of the net pension liability	0.503%	0.493%	0.474%	0.463%	0.511%	0.536%	0.584%	0.602%	0.553%					
District's proportionate share of the net pension liability	\$ 59,175,446	\$ 78,908,000	\$ 96,785,000	\$ 115,735,000	\$136,278,000	\$ 156,309,000	\$ 179,220,000	\$122,430,000	\$ 190,355,000					
District's covered payroll	\$ 54,130,000	\$ 59,697,000	\$ 59,198,000	\$ 61,741,000	\$ 50,961,000	\$ 77,230,000	\$ 84,137,000	\$ 88,808,000	\$ 88,303,000					
District's proportionate share of the net pension liability as a percentage of its covered payroll	109.32%	132.18%	163.49%	187.45%	267.42%	202.39%	213.01%	137.86%	215.57%					
Plan fiduciary net position as a percentage of the total pension liability	83.38%	79.43%	73.89%	71.87%	70.85%	70.05%	70.00%	80.97%	69.76%					

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2023

State Teachers' Retirement Plan Last 10 Fiscal Years														
	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020	<u>2021</u>	2022	2023					
Contractually required contribution	\$ 13,209,402	\$ 17,509,201	\$ 22,604,934	\$ 27,039,404	\$ 32,746,531	\$ 35,276,179	\$ 34,065,925	\$ 35,456,891	\$ 43,867,418					
Contributions in relation to the contractually required contribution	(13,209,402)	(17,509,201)	(22,604,934)	(27,039,404)	(32,746,531)	(35,276,179)	(34,065,925)	(35,456,891)	(43,867,418)					
Contribution deficiency (excess)	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>					
District's covered payroll	\$ 148,755,000	\$ 163,180,000	\$ 179,689,000	\$ 187,383,000	\$201,146,000	\$ 190,968,000	\$ 178,356,000	\$ 185,638,000	\$229,672,000					
Contributions as a percentage of covered payroll	8.88%	10.73%	12.58%	14.43%	16.28%	17.10%*	16.15%**	16.92%***	19.10%					

- \* This rate reflects the original employer contribution rate of 18.13 percent under AB 1469, reduced for the 1.03 percentage points to be paid on behalf of employers pursuant to SB90.
- \*\* This rate reflects the original employer contribution rate of 19.10 percent under AB 1469, reduced for the 2.95 percentage points to be paid on behalf of employers pursuant to SB90.
- \*\*\* This rate reflects the original employer contribution rate of 19.10 percent under AB 1469, reduced for the 2.18 percentage points to be paid on behalf of employers pursuant to SB90.

## STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS For the Year Ended June 30, 2023

# Public Employer's Retirement Fund B Last 10 Fiscal Years

		<u>2015</u>	<u>2016</u> <u>2017</u>		<u>2017</u>	<u>2018</u>		<u>2019</u>		2020		<u>2021</u>		<u>2022</u>		<u>2023</u>	
Contractually required contribution	\$	7,026,907	\$	7,013,119	\$	8,820,816	\$	7,914,234	\$	13,949,345	\$ 17,	031,685	\$ 1	8,383,274	\$	20,230,248	\$ 25,011,771
Contributions in relation to the contractually required contribution	_	(7,026,907)		(7,013,119)		(8,820,816)	_	(7,914,234)	_	(13,949,345)	(17,	031,685 <sub>)</sub>	(1	8,383,27 <u>4</u> )	_(	(20,230,248)	 (25,011,771)
Contribution deficiency (excess)	\$		\$		\$		\$		\$		\$		\$		\$		\$ 
District's covered payroll	\$ 5	59,697,000	\$	59,198,000	\$	61,741,000	\$	50,961,000	\$	77,230,000	\$ 84,	137,000	\$ 8	8,808,000	\$	88,303,000	\$ 98,588,000
Contributions as a percentage of covered payroll		11.77%		11.85%		14.29%		15.53%		18.06%	19	.72%	2	20.70%		22.91%	25.37%

### STOCKTON UNIFIED SCHOOL DISTRICT NOTE TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2023

#### **NOTE 1 - PURPOSE OF SCHEDULES**

<u>Budgetary Comparison Schedule</u>: The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Education to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

Schedule of Changes in the Total Liability: The Schedule of Changes in Total OPEB liability is presented to illustrate the elements of the District's total OPEB liability. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Schedule of the District's Proportionate Share of the Net Pension Liability: The Schedule of the District's Proportionate Share of the Net Pension Liability is presented to illustrate the elements of the District's Net Pension Liability. There is a requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

Schedule of the District's Contributions: The Schedule of the District's Contributions is presented to illustrate the District's required contributions relating to the pensions. There is a requirement to show information for 10 years. However, until a full 10- year trend is compiled, governments should present information for those years for which information is available.

<u>Changes of Benefit Terms</u>: There are no changes in benefit terms reported in the Required Supplementary Information.

<u>Changes of Assumptions</u>: The discount rates used for the total OPEB liability were 3.50, 2.20, 2.16, 3.54, and 3.65 percent at the June 30, 2019, 2020, 2021, 2022 and 2023 measurement dates, respectively.

The discount rates used for the Public Employer's Retirement Fund B (PERF B) plan were 7.50, 7.65, 7.15, 7.15, 7.15, 7.15, 7.15, 7.15 and 6.90 percent in the June 30, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, and 2021 actuarial reports, respectively.

The inflation rates used for the PERF B plan were 2.50, 2.50, 2.50, 2.50, 2.50, 2.50, 2.50, 2.50, and 2.30 percent in the June 30, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, and 2021 actuarial reports, respectively.

The following are the assumptions for State Teachers' Retirement Plan:

	Measurement Period							
<u>Assumption</u>	As of June 30, <u>2022</u>	As of June 30, <u>2021</u>	As of June 30, <u>2020</u>	As of June 30, <u>2019</u>	As of June 30, <u>2018</u>	As of June 30, <u>2017</u>	As of June 30, <u>2016</u>	As of June 30, <u>2015</u>
Consumer price inflation Investment rate of return Wage growth	2.75% 7.10% 3.50%	2.75% 7.10% 3.50%	2.75% 7.10% 3.50%	2.75% 7.10% 3.50%	2.75% 7.10% 3.50%	2.75% 7.10% 3.50%	3.00% 7.60% 3.75%	3.00% 7.60% 3.75%



#### STOCKTON UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET ALL NON-MAJOR FUNDS June 30, 2023

ASSETS	Student Activity <u>Fund</u>	Charter School <u>Fund</u>	Adult Education <u>Fund</u>	Child Development <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	Capital Facilities <u>Fund</u>	Special Reserve for Capital Outlay Projects <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	Debt Service <u>Fund</u>	<u>Total</u>
Cash in County Treasury	\$ 253,076	\$ 46.411.796	\$ 530,724	\$ 311,702	\$ 12,103,221	\$ 738,596	\$ 9,648,458	\$ 5,243,946	\$ 37,634,181	\$ 7,081,942	\$ 119,957,642
Cash on hand and in banks	2,650,829	<b>\$40,411,790</b>	2,000	φ 311,702	34,587	φ 730,390	<b>ў</b> 9,040,436	Ф 5,245,940	φ 37,034,101	Φ 7,001,94Z	2,687,416
Cash in revolving fund	2,030,029	- 582	520	-	1,560	-	-	-	-	-	2,662
Cash with Fiscal Agent	-	362	520	-	1,500	-	-	-	-	10,945,634	10,945,634
Receivables	-	3,987,827	235,033	2,748,650	4,854,912	- 1.641	- 78,044	74,932	992,006	24,553	12,997,598
Due from other funds	-	3,907,027	233,033	677	3,813	1,041	500,000	9,200,000	992,000	24,333	9,704,490
Stores Inventory		_	_	-	375,944		500,000	3,200,000			375,944
Otores inventory					070,044						070,044
Total assets	\$2,903,905	\$50,400,205	\$ 768,277	\$3,061,029	\$17,374,037	\$ 740,237	\$ 10,226,502	\$ 14,518,878	\$38,626,187	\$ 18,052,129	\$ 156,671,386
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Unearned revenue	\$ - -	\$ 2,934,439 875,900	\$ 111,506	\$ 446,200 727,139	-	\$ 23,498	\$ 2,636	\$ 494,868 835,776	\$ 1,670,933	\$ -	\$ 5,883,258 2,438,815
Due to other funds		632,279	20,328	64,806	148,975				14,010,106		14,876,494
Total liabilities		4,442,618	131,834	1,238,145	348,153	23,498	2,636	1,330,644	15,681,039		23,198,567
Fund balances:											
Nonspendable	-	582	520	-	377,504	-	-	-	-	-	378,606
Restricted	2,903,905	45,957,005	635,923	1,822,884	16,648,380	716,739	10,223,866	13,188,234	22,945,148	18,052,129	133,094,213
Total fund balance	2,903,905	45,957,587	636,443	1,822,884	17,025,884	716,739	10,223,866	13,188,234	22,945,148	18,052,129	133,472,819
Total liabilities and fund balances	\$2,903,905	\$50,400,205	\$ 768,277	\$3,061,029	\$17,374,037	\$ 740,237	\$10,226,502	\$ 14,518,878	\$38,626,187	\$18,052,129	\$ 156,671,386

# STOCKTON UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES ALL NON-MAJOR FUNDS For the Year Ended June 30, 2023

Pausaus	Student Activity <u>Fund</u>	Charter School <u>Fund</u>	Adult Education <u>Fund</u>	Child Development <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	Capital Facilities <u>Fund</u>	Special Reserve for Capital Outlay Projects <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	Debt Service <u>Fund</u>	<u>Total</u>
Revenues: LCFF State apportionment	\$ -	\$30,884,878	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 30.884.878
	Ψ		<del></del>	<del>-</del>	<u> </u>	Ψ	Ψ	Ψ	Ψ	Ψ	,
Federal sources	-	25,597	813,506	8,780,544	20,947,284	-	-	-	-	-	30,566,931
Other state sources	-	7,890,690	4,832,584	7,886,889	6,848,681	-			283,057	-	27,741,901
Other local sources	3,446,810	1,004,161	16,745	(6,068)	243,517	(28,277)	3,458,312	179,097	41,396,627	63,419	49,774,343
Total revenues	3,446,810	39,805,326	5,662,835	16,661,365	28,039,482	(28,277)	3,458,312	179,097	41,679,684	63,419	138,968,053
Expenditures:											
Current:											
Certificated salaries	=	10,804,980	2,417,219	6,503,704	-	-	=	=	-	-	19,725,903
Classified salaries	-	1,410,117	593,679	3,356,551	7,197,601	-	-	175,532	-	-	12,733,480
Employee benefits	-	6,682,950	1,542,026	6,035,148	4,585,115	-	-	106,666	-	-	18,951,905
Books and supplies	2,086,663	707,019	148,316	477,519	10,166,246	-	-	-	-	-	13,585,763
Contract services and											
operating expenditures	-	4,845,202	600,498	533,141	369,159	19,000	76,032	957,832	-	-	7,400,864
Capital outlay	-	=	-	281,061	170,272	-	-	576,140	=	-	1,027,473
Other outgo	-	-	170,000	-	-	-	-	-	-	-	170,000
Debt Service											
Prinicipal retirement	-	-	-	-	-	-	1,340,000	-	16,830,000	-	18,170,000
Interest		<u> </u>		<u>-</u> _			1,275,000	<u> </u>	19,566,557		20,841,557
Total expenditures	2,086,663	24,450,268	5,471,738	17,187,124	22,488,393	19,000	2,691,032	1,816,170	36,396,557		112,606,945
Excess (deficiency) of revenu	ıes										
over (under) expenditures	1,360,147	15,355,058	191,097	(525,759)	5,551,089	(47,277)	767,280	(1,637,073)	5,283,127	63,419	26,361,108
Other financing sources (uses):											
Transfers in	_	579,907	_	2,290,400	_	_	500,000	9,200,000	_	1,070,000	13,640,307
Transfers out	_	(247,896)	(190,080)	(758,363)	(595,657)	_	-	-	(1,070,000)	-	(2,861,996)
		(= :: ,000)	(100,000)	(, 00,000)	(000,001)		-		(1,010,000)		(2,001,000)
Total other financing		000 044	(400,000)	4 500 007	(505.057)		500.000	0.000.000	(4.070.000)	4 070 000	10.770.011
sources (uses)		332,011	(190,080)	1,532,037	(595,657)		500,000	9,200,000	(1,070,000)	1,070,000	10,778,311
Net change in fund balances	1,360,147	15,687,069	1,017	1,006,278	4,955,432	(47,277)	1,267,280	7,562,927	4,213,127	1,133,419	37,139,419
Fund balance, July 1, 2022	1,543,758	30,270,518	635,426	816,606	12,070,452	764,016	8,956,586	5,625,307	18,732,021	16,918,710	96,333,400
Fund balance, June 30, 2023	\$2,903,905	\$45,957,587	<u>\$ 636,443</u>	\$1,822,884	<u>\$17,025,884</u>	<u>\$ 716,739</u>	<u>\$10,223,866</u>	<u>\$ 13,188,234</u>	\$22,945,148	<u>\$18,052,129</u>	\$133,472,819

## STOCKTON UNIFIED SCHOOL DISTRICT ORGANIZATION

For the Year Ended June 30, 2023

Stockton Unified School District was established on July 1, 1936. The District operates 39 elementary schools, and 7 secondary schools. The District also operates 2 elementary and 3 secondary charter schools. The District maintains five specialized educational programs, including an adult school. There were no changes in District boundaries during the year.

#### **GOVERNING BOARD**

<u>Name</u>	<u>Office</u>	Term Expires
Angelann Flores	President	2026
Kennetha Stevens	Vice-President	2026
Sofia Colon	Clerk	2026
Cecilia Mendez	Member	2024
Ray Zulueta	Member	2024
Donald Donaire	Member	2025
Alicia Rico	Member	2024

#### **ADMINISTRATION**

Dr. Traci E. Miller\*
Interim Superintendent

Joann Juarez Interim Business Official

Glendaly Rios-Gascot Assistant Superintendent, Human Resources

Susana Ramirez
Assistant Superintendent, Educational Services

Karen Coleman Interim Assistant Superintendent, Educational Support Services

\* Dr. Michelle Rodriguez was appointed to the position of Superintendent with an effective hire date of July 1, 2023.

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE For the Year Ended June 30, 2023

DISTRICT	Second Period Report	Annual <u>Report</u>
Certificate #:	18CE5543	F1D5D172
Elementary: Transitional Kindergarten through Third Fourth through Sixth Seventh and Eighth Special Education	9,201 7,255 4,636 44	9,176 7,311 4,635 46
Total Elementary	21,136	21,168
Secondary:		
Ninth through Twelfth Special Education	8,545 	8,454 31
Total Secondary	8,574	8,485
	29,710	29,653
CHARTER SCHOOL- CLASSROOM BASED		
Nightingale Elementary Charter School: Certificate #:	B023A6B2	95C28F11
Elementary: Transitional Kindergarten through Third Fourth through Sixth Seventh and Eighth	157 142 	158 141 75
Subtotal Nightingale Elementary Charter School	374	374
Pittman Elementary Charter School Certificate #:	71D6B13D	4C22025F
Elementary: Transitional Kindergarten through Third Fourth through Sixth Seventh and Eighth	271 221 127	272 220 127
Subtotal Pittman Elementary Charter School	619	619

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE For the Year Ended June 30, 2023

CHARTER SCHOOL- CLASSROOM BASED (Continued)	Second Period <u>Report</u>	Annual <u>Report</u>
Stockton Health Careers Academy Certificate #:	E4AA70A3	7FDFCA3B
Secondary: Ninth through Twelfth	377	375
Pacific Law Academy Certificate #:	889263F7	<u>1325B7DB</u>
Secondary: Ninth through Twelfth	172	171
Stockton Unified Early College Academy Certificate #:	65F661E2	48323063
Secondary: Ninth through Twelfth	419	419
Total Classroom Based	1,961	1,958

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF INSTRUCTIONAL TIME For the Year Ended June 30, 2023

	Statutory Minutes	2022-2023 Actual Minutes	Credited Minutes Per Approved	2022-2023 Total Reported	2022-2023 Actual Days	Credited Days Per Approved	Number of Days Traditional	
Grade Level	Requirement	Offered*	Form J-13A*	Minutes	Offered*	Form J-13A*	<u>Calendar</u>	<u>Status</u>
DISTRICT								
Kindergarten	36,000	52,510	590	53,100	178	2	180	In Compliance
Grade 1	50,400	53,400	600	54,000	178	2	180	In Compliance
Grade 2	50,400	53,400	600	54,000	178	2	180	In Compliance
Grade 3	50,400	53,400	600	54,000	178	2	180	In Compliance
Grade 4	54,000	53,400	600	54,000	178	2	180	In Compliance
Grade 5	54,000	53,400	600	54,000	178	2	180	In Compliance
Grade 6	54,000	53,400	600	54,000	178	2	180	In Compliance
Grade 7	54,000	56,082	618	56,700	178	2	180	In Compliance
Grade 8	54,000	56,082	618	56,700	178	2	180	In Compliance
Grade 9	64,800	64,046	766	64,812	178	2	180	In Compliance
Grade 10	64,800	64,046	766	64,812	178	2	180	In Compliance
Grade 11	64,800	64,046	766	64,812	178	2	180	In Compliance
Grade 12	64,800	64,046	766	64,812	178	2	180	In Compliance
CHARTER SCH	IOOLS							
Nightingale Eler	mentary Charte	er School						
Kindergarten	36,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 1	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 2	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 3	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 4	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 5	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 6	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 7	54,000	58,500	N/A	58,500	176	N/A	178	In Compliance
Grade 8	54,000	58,500	N/A	58,500	176	N/A	178	In Compliance
Pittman Elemer	ntary Charter S	chool						
				50.400	470	<b>51/ 6</b>	470	
Kindergarten	36,000	53,100	N/A	53,100	176	N/A	178	In Compliance
Grade 1	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 2	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 3	50,400	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 4	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 5	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 6	54,000	54,000	N/A	54,000	176	N/A	178	In Compliance
Grade 7	54,000	57,600	N/A	57,600	176	N/A	178	In Compliance
Grade 8	54,000	57,600	N/A	57,600	176	N/A	178	In Compliance

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF INSTRUCTIONAL TIME For the Year Ended June 30, 2023

Grade Level	Statutory Minutes Requirement	2022-2023 Actual Minutes <u>Offered</u> *	Minutes Per Approved Form J-13A*	Total Reported <u>Minutes</u>	2022-2023 Actual Days Offered*	2022-2023 Days Per Approved Form J-13A*	Number of Days Traditional <u>Calendar</u> *	<u>Status</u>
CHARTER SCH	IOOLS (Continu	ıed)						
Stockton Health	Careers Acade	<u>emy</u>						
Grade 9	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 10	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 11	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 12	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Pacific Law Aca	adem <u>y</u>							
Grade 9	64,800	64,825	N/A	64,825	176	N/A	178	In Compliance
Grade 10	64,800	64,825	N/A	64,825	176	N/A	178	In Compliance
Grade 11	64,800	64,825	N/A	64,825	176	N/A	178	In Compliance
Grade 12	64,800	64,825	N/A	64,825	176	N/A	178	In Compliance
Stockton Unified	d Early College	Academy						
Grade 9	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 10	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 11	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance
Grade 12	64,800	64,860	N/A	64,860	176	N/A	178	In Compliance

<sup>\*</sup> The District closed all school sites for two days (January 9<sup>th</sup> and 10<sup>th</sup>, 2023) during the 2022-2023 school year in response to weather-related issues. The District received credit for both days of school closures, and related minutes, through an approved Form J-13A waiver. The District received approval for its Form J-13A waiver on December 5, 2023.

The instructional minutes and days actually offered for the District's Charter Schools have also been reduced for the closures; however, the minutes actually offered remained in excess of the respective required minutes for each grade span, and the days actually offered were in excess of the 175 days required for charter schools.

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2023

	Federal Grantor/Pass-Through Grantor/Program or Cluster Title of Education - Passed through California Department	Pass-Through Entity Identifying <u>Number</u>	Federal Expenditures
of Education			
84.027	Special Education Cluster: Special Ed: IDEA Basic Local Assistence Entitlement, Part B, Sec. 611	13379	\$ 7,508,338
84.027	COVID-19: Special Ed: ARP IDEA Part B, Sec. 611, Local Assistance Entitlement	15638	1,628,765
84.027A	Special Ed: IDEA Mental Health Services, Part B, Sec 611	15197	537,839
84.173	Special Ed: IDEA Preschool Grants, Part B, Sec 619	13430	250,446
84.173A	Special Ed: Alternative Dispute Resolution, Part B, Sec 611	13007	31,332
84.173A	Special Ed: IDEA Preschool Staff Development, Part B	13431	2,559
84.173	Special Ed: IDEA Local Assistance, Part B, Sec 611,		_,
••	Private School ISPs	15639	48,610
	Subtotal Special Education Cluster		10,007,889
	Subtotal Openial Education Glaster		10,007,000
	Adult Education Programs:		
84.002	Adult Education: Adult Basic Education and		
	Education State Leadership (Section 231)	14508	556,991
84.002A	Adult Education: English Literacy & Civics Education	14109	70,620
84.002	Adult Education: Adult Secondary Education (Section 231)	13978	185,895
	Subtotal Adult Education Programs		813,506
	COVID-19: Education Stabilization Fund (ESF) Programs:		
84.425	COVID-19: Elementary and Secondary School		
	Relief II (ESSER II) Fund	15547	39,176,731
84.425	COVID-19: Elementary and Secondary School		
	Emergency Relief III (ESSER III) Fund	15559	2,581,170
84.425U	COVID-19: Elementary and Secondary School Emergency		
	Relief III (ESSER III) Fund: Learning Loss	10155	2,368,800
84.425	COVID-19: Expanded Learning Opportunities (ELO)		
	Grant: ESSER II State Reserve	15618	4,180,752
84.425	COVID-19: Expanded Learning Opportunities (ELO) Grant:		
	GEER II	15619	989,470
84.425	COVID-19: Expanded Learning Opportunities (ELO) Grant:		
	ESSER III State Reserve Emergency Needs	15620	2,794,995
84.425	COVID-19: Expanded Learning Opportunities (ELO) Grant:		
	ESSER III State Reserve Learning Loss	15621	4,693,089
84.425	COVID-19: American Rescue Plan-Homeless Children		
	and Youth (ARP - Homeless I)	15564	24,782
84.425	COVID-19: American Rescue Plan – Homeless Children		
	and Youth II (ARP HCY II)	15566	227,932
	Subtotal COVID-19: ESF Programs		57,037,721
	Č		

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2023

Assistance Listing Number U.S. Department	Federal Grantor/Pass-Through Grantor/Program or Cluster Title of Education - Passed through California Department	Pass-Through Entity Identifying <u>Number</u>	Federal Expenditures
of Education			
84.010 84.010	Title I Programs: ESEA: Title I, Part A, Basic Grants Low-Income ESEA: School Improvement Funding for LEAs Subtotal Title I Programs	14329 15438	\$ 18,989,108 1,050,135 20,039,243
84.060	Indian Education (from Federal Government)	10011	1,357
84.048 84.181 84.126	Carl D. Perkins Career and Technical Education: Secondary, Section 131 (Vocational Education) Special Education: IDEA Early Intervention Grants Department of Rehabilitation: Workability II, Transition	14894 24314	430,680 67,389
04.120	Partnership	10006	291,087
84.196	ESEA: Title IX, Part A, McKinney-Vento Homeless Assistance	14332	101,128
84.365	ESEA: Title III, English Learner Student Program	14346	1,182,886
84.367 84.424	ESEA: Title II, Part A, Supporting Effective Instruction Local Grants ESEA Title IV, Part A, Student Support and Academic	14341	1,818,145
	Enrichment Grants	15396	2,206,834
	Total U.S. Department of Education		93,997,865
	of Health and Human Services - Passed through artment of Education		
93.600	SJCOE Head Start Cluster	10016	8,652,117
93.575	COVID-19: Coronavirus Response and Relief Supplemental		
	Appropriations (CRRSA) Act - CCDF Cluster	15555	4,331
	Total U.S. Department of Health and Human Services		8,656,448
	of Defense - Passed through		
•	artment of Education		
12.235	Navy Junior ROTC	10043	63,271
U.S. Department of Education	of Agriculture - Passed through California Department		
10.555 10.558	Child Nutrition: School Programs - Child Nutrition Cluster Child Nutrition: CACFP Claims-	13396	19,824,676
	Centers and Family Day Care	13393	237,318
	Total U.S. Department of Agriculture		20,061,994
	Total Federal Programs		\$ 122,779,578

#### STOCKTON UNIFIED SCHOOL DISTRICT RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS For the Year Ended June 30, 2023

		Building <u>Fund</u>		Capital Facilities <u>Fund</u>	-	Bond nterest and Redemption Fund		Self- Insurance <u>Fund</u>
June 30, 2023 Unaudited Actual Financial Reporting Ending Fund Balances	\$	97,236,453	\$	6,994,367	\$	39,909,696	\$	57,062,665
To reverse incorrect/duplicated journal entries recorded in response to adjustments identified in the June 30, 2022 audit.*		-		3,229,499		(2,954,442)		-
To reverse interfund transfer incorrectly recorded in response to adjustments identified in the June 30, 2022 audit.*		14,010,106		-		(14,010,106)		-
To adjust claims liability for the Workers' Compensation and Liability programs, to agree with the actuarial valuations as of June 30, 2023.*		<u>-</u>				<del>-</del>		(5,169,759)
June 30, 2023 Audited Financial Statements Ending Fund Balances	<u>\$</u>	111,246,559	<u>\$</u>	10,223,866	<u>\$</u>	22,945,148	<u>\$</u>	51,892,906

<sup>\*</sup> Refer to Finding 2023-001 for a material weakness regarding internal control over financial reporting.

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS For the Year Ended June 30, 2023 (UNAUDITED)

General Fund	(Budget) <u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Revenues and other financing sources	\$ 831,254,333	\$ 748,311,291	\$ 607,503,518	\$ 561,066,393
Expenditures Other uses and transfers out	906,490,784	592,586,979 12,570,307	548,288,781	533,272,732 814,265
Total outgo	925,629,504	605,157,286	548,288,781	534,086,997
Change in fund balance	\$ (94,375,171)	\$ 143,154,005	\$ 59,214,737	\$ 26,979,396
Ending fund balance	\$ 272,481,437	\$ 366,856,608	\$ 223,702,603	\$ 164,487,866
Available reserves	\$ 27,169,047	\$ 17,731,160	\$ 10,948,265	\$ 100,337,704
Designated for economic uncertainties	\$ 27,169,047	\$ 17,731,160	\$ 10,948,265	\$ 100,337,704
Undesignated fund balance	<u>\$</u>	<u> </u>	<u> </u>	<u> </u>
Available reserves as percentages of total outgo	<u>2.94%</u>	<u>2.93%</u>	<u>2.00%</u>	<u>18.79%</u>
All Funds				
Total long-term liabilities	<u>\$1,009,554,718</u>	\$ 1,135,085,151	\$ 998,481,993	<u>\$ 1,184,583,761</u>
Average daily attendance at P-2, excluding Charter School	31,459	29,710	28,947	32,923

The fund balance of the General Fund has increased by \$229,348,138 over the past three years. The fiscal year 2023-2024 budget projects a decrease of \$94,375,171. For a district this size, the State of California recommends available reserves of at least 2% of total General Fund expenditures, transfers out, and other uses. For the year ended June 30, 2023, the District has met this requirement.

The District has incurred operating surpluses in each of the past three years; but anticipates an operating deficit during the fiscal year ending June 30, 2024.

Total long-term liabilities have decreased by \$49,498,610 over the past two years.

Average daily attendance has decreased by 3,213 over the past two years. The District anticipates an increase of 1,749 ADA for the 2023-2024 fiscal year.

#### STOCKTON UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS For the Year Ended June 30, 2023

Included in District
Financial Statements, or
Separate Report

#### Charter Schools Chartered by District

1318 - Nightingale Charter School	Included in District Financial Statements
1197 - Pittman Charter School	Included in District Financial Statements
1283 - Health Careers Academy	Included in District Financial Statements
1316 - Pacific Law Academy	Included in District Financial Statements
1083 - Stockton Early College Academy	Included in District Financial Statements
1048 - Aspire Langston Hughes Academy	Separate Report
1552 - Aspire APEX Academy	Separate Report
1553 - Aspire Port City Academy	Separate Report
0554 - Aspire Rosa Parks Academy	Separate Report
2063- Aspire Stockton TK-5	Separate Report
2064 - Aspire Stockton 6-12	Separate Report
2077 - Voices-College Bound Language Academy at Stockton	Separate Report
1027 - Dr. Lewis Dolphin Stallworth Sr. Charter Schools	Separate Report
1142 - Stockton Collegiate Int Elem	Separate Report
1143 - Stockton Collegiate Int Secondary	Separate Report
2109 - KIPP Stockton K-12	Separate Report
2124 - KIPP Stockton K-8	Separate Report
1890 - TEAM Charter Academy	Separate Report

#### STOCKTON UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2023

#### **NOTE 1 - PURPOSE OF SCHEDULES**

<u>Schedule of Average Daily Attendance</u>: Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

<u>Schedule of Instructional Time</u>: The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

<u>Schedule of Expenditures of Federal Awards</u>: The Schedule of Expenditures of Federal Awards includes the federal award activity of Stockton Unified School District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Expenditures are recognized following the cost principles in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements: This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

<u>Schedule of Financial Trends and Analysis – Unaudited</u>: This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2023-24 fiscal year, as required by the State Controller's Office.

<u>Schedule of Charter Schools</u>: This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

#### **NOTE 2 - EARLY RETIREMENT INCENTIVE PROGRAM**

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2023, the District did not adopt this program.



#### INDEPENDENT AUDITOR'S REPORT ON STATE COMPLIANCE

Board of Education Stockton Unified School District Stockton, California

#### **Report on Compliance**

#### **Qualified Opinion on State Compliance**

We have audited Stockton Unified School District's (the District) compliance with the requirements specified in the State of California 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting applicable to the District's state program requirements identified below for the year ended June 30, 2023.

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion section of our report, the District complied, in all material respects, with the compliance requirements that are applicable to the laws and regulations of the state programs noted in the table below for the year ended June 30, 2023.

#### Basis for Qualified Opinion on State Compliance

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), and the 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Our responsibilities under those standards and the 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Matters Giving Rise to Qualified Opinion on State Compliance

As described in the accompanying Schedule of Findings and Questioned Costs as items 2023-002, 2023-003, 2023-004, 2023-005, 2023-006, and 2023-007 the District did not comply with requirements regarding Attendance, Independent Study, Classroom Teacher Salaries, School Accountability Report Card, Home to School Transportation Reimbursement, and After/Before School Education and Safety Program. Compliance with such requirements is necessary, in our opinion, for the District to comply with the requirements applicable to these programs.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's state programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the state programs as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we consider necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the 2022-2023 Guide for Annual Audits of
  K-12 Local Education Agencies and State Compliance Reporting, but not for the purpose of
  expressing an opinion on the effectiveness of the District's internal controls over compliance.
  Accordingly, we express no such opinion; and
- Select and test transactions and records to determine the District's compliance with the state laws and regulations applicable to the following items:

	2022-23 K-12 Audit Guide Procedures	Procedures Performed	
	2022 20 11 12 Madic Odido 1 100044100	<u>r orrenmeu</u>	
Local Education Agencies Other than Charter Schools:			
A.	Attendance	Yes	
B.	Teacher Certification and Misassignments	Yes	
C.	Kindergarten Continuance	Yes	
D.	Independent Study	Yes	
E.	Continuation Education	Yes	
F.	Instructional Time	Yes	
G.	Instructional Materials	Yes	
Н.	Ratio of Administrative Employees to Teachers	Yes	
I.	Classroom Teacher Salaries	Yes	
J.	Early Retirement Incentive	N/A, see below	
K.	Gann Limit Calculation	Yes	
L.	School Accountability Report Card	Yes	
Μ.	Juvenile Court Schools	N/A, see below	
N.	Middle or Early College High Schools	N/A, see below	

 Local Education Agencies Other than Charter Schools (continued):
 Yes

 O. K-3 Grade Span Adjustment
 Yes

 P. Transportation Maintenance of Effort
 Yes

 Q. Apprenticeship: Related and Supplemental Instruction
 N/A, see below

R. Comprehensive School Safety Plan Yes

S. District of Choice N/A, see below TT. Home to School Transportation Reimbursement Yes UU. Independent Study Certification for ADA Loss Mitigation Yes

#### School Districts, County Offices of Education, and Charter Schools:

Τ.	California Clean Energy Jobs Act	N/A, see below
U.	After/Before School Education and Safety Program	Yes
٧.	Proper Expenditure of Education Protection Account Funds	Yes
W.	Unduplicated Local Control Funding Formula Pupil Counts	Yes
Χ.	Local Control and Accountability Plan	Yes
Y.	Independent Study – Course-Based	N/A, see below
Z.	Immunizations	Yes
AZ.	Educator Effectiveness	Yes
BZ.	Expanded Learning Opportunities Grant (ELO-G)	Yes
CZ.	Career Technical Education Incentive Grant	Yes
EZ.	Transitional Kindergarten	Yes

#### Charter Schools:

AA.	Attendance	Yes
BB.	Mode of Instruction	Yes
CC.	Nonclassroom-Based Instruction/Independent Study	N/A, see below
DD.	Determination of Funding for Nonclassroom-Based Instruction	N/A, see below
EE.	Annual Instructional Minutes-Classroom Based	Yes
FF.	Charter School Facility Grant Program	Yes

The District did not offer an Early Retirement Incentive Program in the current year audit year; therefore, we did not perform any procedures related to this program.

The District did not operate any Juvenile Court Schools in the current audit year; therefore, we did not perform any procedures related to this program.

The District did not offer Middle or Early College Program in the current year audit year; therefore, we did not perform any procedures related to this program.

The District did not report attendance hours for Apprenticeship: Related and Supplemental Instruction in the current audit year; therefore, we did not perform any procedures related to this program.

The District is not classified as a District of Choice by the California Department of Education; therefore, we did not perform any procedures related to this program.

The District had no expenditures for California Clean Energy Jobs Act for the current audit year; therefore, we did not perform any procedures related to this program.

The District did not report any ADA from Independent Study-Course Based in the current audit year; therefore, we did not perform any procedures related to this program.

The District did not offer Nonclassroom-Based Instruction/Independent Study for Charter Schools, or Determination of Funding for Nonclassroom-Based Instruction for Charter Schools Program; therefore, we did not perform any procedures related to these programs.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

#### Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with compliance requirement will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 2023-003, to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the 2022-2023 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crowe LLP

Sacramento, California February 15, 2024



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Stockton Unified School District Stockton, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Stockton Unified School District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Stockton Unified School District's basic financial statements, and have issued our report thereon dated February 15, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Stockton Unified School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Stockton Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Stockton Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify one deficiency in internal control, as described in the accompanying Schedule of Findings and Questioned Costs as Finding 2023-001 that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Stockton Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Stockton Unified School District's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on Stockton Unified School District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Stockton Unified School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crowe LLP

Sacramento, California February 15, 2024



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY THE UNIFORM GUIDANCE

Board of Education Stockton Unified School District Stockton, California

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Stockton Unified School District's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of Stockton Unified School District's major federal programs for the year ended June 30, 2023. Stockton Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Stockton Unified School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Stockton Unified School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Stockton Unified School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Stockton Unified School District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Stockton Unified School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Stockton Unified School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test
  basis, evidence regarding Stockton Unified School District's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered necessary in
  the circumstances.
- Obtain an understanding of Stockton Unified School District's internal control over compliance relevant
  to the audit in order to design audit procedures that are appropriate in the circumstances and to test
  and report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of Stockton Unified School District's internal
  control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Sacramento, California February 15, 2024



### SECTION I - SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS			
Type of auditor's report issued:	Unmodified		
Internal control over financial reporting:  Material weakness(es) identified?  Significant deficiency(ies) identified not considered to be material weakness(es)?	XYes Yes	No X None rep	oorted
Noncompliance material to financial statements noted?	Yes	X No	
FEDERAL AWARDS			
Internal control over major programs:  Material weakness(es) identified?  Significant deficiency(ies) identified not considered to be material weakness(es)?	Yes	X No X None rep	oorted
Type of auditors' report issued on compliance for major programs:	Unmodified		
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes	X No	
Identification of major programs:			
AL Number(s)	Name of Federal I	Program or Clust	<u>er</u>
84.010 84.425, 84.425D 10.555	Title I Programs COVID-19: ESF Programs Child Nutrition Cluster		
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000		
Auditee qualified as low-risk auditee?	Yes	X No	
STATE AWARDS			
Type of auditors' report issued on compliance for state programs:	Qualified		

#### SECTION II - FINANCIAL STATEMENT FINDINGS

#### 2023-001 MATERIAL WEAKNESS - INTERNAL CONTROL OVER FINANCIAL REPORTING (30000)

<u>Criteria</u>: Management is responsible for the preparation and fair presentation of the District's financial statements, as well as the design, implementation and maintenance of relevant internal controls to ensure the financial statements are free from material misstatement, whether due to fraud or error.

<u>Condition</u>: The following were noted as deficiencies in internal control over financial reporting which collectively were determined to be a material weakness:

- During the year ended June 30, 2023, Cash in County Treasury account reconciliations were not prepared in a timely or complete manner, including deficiencies in segregation of duties and the investigation of long outstanding variances. These issues led to significant misstatements in cash balances presented for audit, which impacted several governmental funds. In addition, we noted insufficient evidence of who prepared and reviewed monthly bank reconciliations, including both Cash in County Treasury and Cash with Fiscal Agent accounts.
- Material adjusting entries were necessary to correctly report the opening and ending fund balance of the
  District's Building Fund (Fund 21), Capital Facilities Fund (Fund 25), and Bond Interest and Redemption
  Fund (Fund 51). Journal entries posted in error by the District after the end of the June 30, 2022 audit,
  resulted in District records not agreeing with the audited balances, and/or the proposed adjustments
  identified in that audit. These discrepancies were identified through the audit process.
- The reported balance of claims liability in the District's Self Insurance Fund (Fund 67) was not updated as of June 30, 2023 for the actuarial valuations prepared as of that date. These entries should be included with the annual financial close process, or more frequently as needed. Education Code Section 17566(e) requires school districts which are self-insured for health and welfare programs to obtain an updated actuarial valuation every three years. School districts must also account for the impact of those valuations in accordance with GASB Statements 10, 30, and 66, as applicable. The total discounted claims liability required a material adjustment to reflect the revised valuations for the programs operated by the District.

<u>Effect</u>: Adjusting journal entries were necessary to report the financial position of the District in accordance with Generally Accepted Accounting Principles, and in accordance with the California School Accounting Manual.

<u>Cause</u>: The District did not establish and/or follow adequate internal control procedures to ensure entries proposed by the prior audit were recorded in the proper governmental funds of the District, and for the correct amounts. Further, the District's financial closing process was not completed in a timely and effective manner to ensure that all cash related transactions were properly reflected in the books of the District, and in the correct fiscal period. Lastly, the financial closing process was not completed in a timely and effective manner to ensure that necessary and significant entries related to the self-insurance activities were included.

Recommendation and Identification as a Repeat Finding: This is a partial repeat of Finding 2022-001 identified during the audit of the year ended June 30, 2022. The District's management team should implement necessary internal controls to ensure the accuracy of financial reporting. As part of the monthly and annual financial close process, the District's management team should ensure that all general ledger accounts, for all District funds, including all cash accounts, are reconciled and adjusted as necessary to ensure accurate financial reporting for the year. In addition, claims liabilities for self-insured activities should be updated to reflect actuarial valuations as of the reporting date or roll-forward activity from actual performance, as necessary per the California Education Code.

#### SECTION II - FINANCIAL STATEMENT FINDINGS

## 2023-001 MATERIAL WEAKNESS - INTERNAL CONTROL OVER FINANCIAL REPORTING (30000) (Continued)

Views of Responsible Officials and Planned Corrective Action Plan: Management agrees with auditor's recommendations. A cash reconciliation will be prepared regularly as a part of end of month procedures. As part of our monthly cash reconciliation process and procedures, staff have developed a cash reconciliation calendar with one staff member to post cash entries, a different staff member to prepare the cash reconciliation, and a manager to review and sign off on each cash reconciliation. The district has created a new Accounting Analyst position to monitor and reconcile cash monthly. In addition, Business Services team will continue working with San Joaquin County Office of Education to provide completed monthly cash reconciliation packets for review and feedback. The district will provide staff financial year-end closing training to ensure proper internal controls are followed to post auditor suggested adjusting entries and to post any other year-end closing entries. This includes adjustments to Self-Insurance fund to reflect most recent claims liability balances. The district's internal auditor will coordinate with Accounting Manager to review year-end processes and final entries before finalizing closing of the books.

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS				
No matters were reported.				

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

#### 2023-002 DEFICIENCY - STATE COMPLIANCE - ATTENDANCE (10000)

<u>Criteria</u>: Attendance Accounting and Reporting in California Public Schools, Title 5, CCR, Section 401 and 421 (b) and Education Code Section 44809 - Each LEA must develop and maintain accurate and adequate records to support the attendance reported to the State.

<u>Condition</u>: At two school sites tested for Attendance, two students were improperly claimed for apportionment, resulting in a total overstatement of three days' attendance.

Effect: The total calculated effect of this finding is an overstatement of 0.02 ADA.

Cause: The overstatements were the result of clerical errors in accounting for attendance.

Fiscal Impact: The error is below 0.50 ADA; therefore, there is no fiscal impact.

Recommendation: The District should enforce controls to ensure accurate accounting for attendance.

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management agrees with the auditor's recommendations. District leadership will provide required training to all site administration and attendance staff during monthly site meetings. In addition, the district has been providing attendance training to school support technicians during the onboarding process.

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

#### 2023-003 DEFICIENCY - STATE COMPLIANCE - INDEPENDENT STUDY (40000)

<u>Criteria</u>: Pursuant to Education Code Section 51747, no days of attendance are to be reported for dates prior to the signing of the independent study agreement by all parties, and the agreement is required to include a beginning and ending date. Further, the District is required to maintain work samples from students enrolled in independent study for which attendance is claimed.

<u>Condition</u>: For 19 of the students selected for testing of independent study, attendance was claimed for students for which supporting documentation indicated one or more of the following issues:

- No independent study agreements were able to be provided for a sample of students.
- A sample of independent study agreements were provided without a beginning date.
- A sample of independent study agreements were provided that did not contain the date of signature by all required parties.
- A sample of independent study agreements were provided with a beginning date inconsistent with student attendance records.
- A sample of independent study agreements were provided without all information required by the Audit Guide
- Work samples were not maintained for a sample of students attending under an independent study agreement.

Effect: The District is out of compliance with independent study attendance requirements.

<u>Cause</u>: The District claimed attendance for students without the proper independent study agreements in place.

Fiscal Impact: The effect of this finding is an overstatement of 12.53 ADA, or approximately \$170,500.

Recommendation and Identification as Repeat Finding: This is a repeat of Finding 2022-004 identified during the audit of the year ended June 30, 2022. The District should ensure independent Study agreements contain all necessary elements, and that additional required documentation has been retained, as required by the California Education Code. For agreements which do not contain required elements, or which supporting work sample documentation is not maintained, the District must not claim these students for average daily attendance apportionment. It is further recommended that independent study agreements and adequate work samples should be maintained/collected in a centralized location, which could be available for reference and audit.

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management concurs with the finding as well as the auditor's recommendation and will continue to provide training and monitoring activities to staff who are responsible for documenting independent study agreements and maintaining student work at school sites.

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

## 2023-004 MATERIAL WEAKNESS – STATE COMPLIANCE - CLASSROOM TEACHER SALARIES (61000)

<u>Criteria</u>: The District's expenditures related to classroom teacher salaries during the audit year are required to meet or exceed 55% of the total current expense of education in the District's General Fund, as required by Education Code section 41372.

<u>Condition</u>: The District's total current expense of education in the General Fund for the audit year was calculated to be \$545,093,401, and classroom teacher salaries totaled \$291,557,633. The ratio of classroom teacher salaries to the current expense of education is calculated as 53.49%, which is deficient by 1.51%, or \$8,243,738 from the requirement of 55%.

<u>Effect</u>: The District did not comply with the Classroom Teacher Salaries requirements for the year ended June 30, 2023.

<u>Cause</u>: The District did not establish adequate internal controls to ensure that total expenditures for classroom teacher salaries exceeded the minimum required percentage.

Fiscal Impact: Not determined.

Recommendation and Identification as Repeat Finding: This is a repeat finding of Findings 2022-005, 2021-002, 2020-001, and 2019-002 identified during the audits of the years ended June 30, 2022, 2021, 2020 and 2019, respectively. The District's management should implement necessary internal controls to ensure that classroom teacher salaries exceed the minimum required percentage of current expense of education in the General Fund.

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management concurs with the finding and will continue to work to implement necessary internal controls to ensure that classroom teacher salaries exceed the minimum required percentage in future reporting periods.

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

## 2023-005 DEFICIENCY – STATE COMPLIANCE – SCHOOL ACCOUNTABILITY REPORT CARD (72000)

<u>Criteria</u>: Education Code Section 33126(b)(8) requires that the school accountability report card shall include, but is not limited to, assessment of the following school conditions: (8) Safety, cleanliness, and adequacy of school facilities, including any needed maintenance to ensure good repair as specified in Section 17014, Section 17032.5, subdivision (a) of Section 17070.75, and subdivision (b) of Section 17089.

<u>Condition</u>: At two district sites sampled for testing, the school accountability report cards were not consistent with the supporting documentation provided by management, with respect to external surfaces and overall cleanliness attributes.

Effect: The District is not in compliance with Education Code 33126(b)(8).

<u>Cause</u>: The inconsistencies were the result of clerical errors in the preparation of the school accountability report cards.

Fiscal impact: Not determined.

<u>Recommendation</u>: Management should update or implement internal control processes to ensure that all sites' school accountability report cards are completed appropriately, and agree to the related supporting documentation for all reporting areas required by Ed Code 33126(b)(8).

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management concurs with the finding and will work to ensure that the school accountability report cards are completed appropriately for future fiscal reporting periods.

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

## 2023-006 DEFICIENCY – STATE COMPLIANCE – HOME TO SCHOOL TRANSPORTATION REIMBURSEMENT (40000)

<u>Criteria</u>: Education Code Section 39800.1 requires LEAs which receive a home-to-school transportation apportionment per Education Code 41850.1, to develop a plan describing the transportation services it will offer to its pupils, and how it will prioritize planned transportation services for pupils in transitional kindergarten, kindergarten, and any of grades 1 to 6, inclusive, and pupils who are low income. The plan shall be adopted by the local educational agency's governing board on or before April 1, 2023, and updated by April 1 each year thereafter.

<u>Condition</u>: The District did not develop a plan describing the transportation services it will offer to its pupils on or before April 1, 2023.

<u>Effect</u>: The District is not in compliance with EC section 39800.1, because the home to school transportation plan was not adopted by the District's Governing Board prior to April 1, 2023.

<u>Cause</u>: The District's Governing Board did not approve a home to school transportation plan prior to April 1, 2023.

Fiscal impact: Not determined.

<u>Recommendation</u>: The District's home to school transportation plan should be prepared and approved by the District's Governing Board as soon as possible. In addition, the plan should be updated before April 1 of each fiscal year. It is recommended that the District's Governing Board also approve the annual update to the plan each fiscal year going forward.

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management concurs with the finding. The Home-to-School Transportation plan will be posted on March 12, 2024 board meeting for reading. The plan will be presented to the board for approval on March 25, 2024.

#### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

## 2023-007 DEFICIENCY – STATE COMPLIANCE – AFTER/BEFORE SCHOOL EDUCATION AND SAFETY PROGRAM (40000)

<u>Criteria</u>: Education Code Section 8483.9(c) requires districts receiving After/Before School Education and Safety Program funding should allocate no less than 85% of that funding to school sites for direct services to pupils. In addition, districts may expend no more than 15 percent of the funding on administrative costs (which includes indirect costs).

<u>Condition</u>: For the year ended June 30, 2023, the percentage of After/Before School Education and Safety Program funding allocated to school sites for direct services to pupils was approximately 79.8%, which is below the 85% required minimum.

<u>Effect</u>: The District did not comply with the After and Before School Safety Program requirements of Education Code Section 8483.9(c), for the year ended June 30, 2023.

<u>Cause</u>: The District's internal controls did not ensure that the percentage of funding allocated to school sites for direct services to pupils was at least 85%.

Fiscal Impact: Not determined.

<u>Recommendation</u>: Management should implement necessary internal controls to ensure the percentage of funding allocated to school sites for direct services to pupils is not less than 85%.

<u>Views of Responsible Officials and Planned Corrective Action</u>: Management concurs with the finding. To meet minimum percentage allocation requirements, Stockton Unified School District team will work to maximize expenses through California Department of Education extension deadline of December 30, 2023.

## STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### 2022-001 MATERIAL WEAKNESS - INTERNAL CONTROL OVER FINANCIAL REPORTING (30000)

<u>Condition</u>: The following were noted as deficiencies in internal control over financial reporting which collectively were determined to be a material weakness:

- Material adjusting entries were necessary to correctly report the balance of Cash in County Treasury in the District's Bond Interest and Redemption Fund (Fund 51) as of June 30, 2022. Journal entries posted in error by the District resulted in District records not agreeing to the reconciled balances maintained by the San Joaquin County Treasurer and the San Joaquin County Office of Education. These discrepancies were identified through the audit process.
- Material adjusting entries were necessary to correctly report the balance of Cash in County Treasury in
  the District's Capital Facilities Fund (Fund 25) as of June 30, 2022. Journal entries posted in error by the
  District resulted in District records not agreeing to the reconciled balances maintained by the San Joaquin
  County Treasurer and the San Joaquin County Office of Education. These discrepancies were identified
  through the audit process.
- Material adjusting entries were necessary to correctly report the accounts payable balance in the Building Fund (Fund 21) as of June 30, 2022. Certain invoices received subsequent to year end for services and goods delivered before the fiscal year end were not appropriately captured in the accounts payable balance. These discrepancies were identified through the audit process.
- Material adjusting entries were necessary to correctly report the accounts receivable and accounts payable balances within the Charter School Fund (Fund 9) as of June 30, 2022. Closing and or clean-up entries were posted to accounts receivable account in error, and review of the entries was either insufficient or incomplete, and entries were not corrected prior to completion of the fiscal close. The corrections offset one another, and thus there was no impact to the fund balance of the Charter School Fund. These discrepancies were identified through the audit process.
- Cash in County bank account reconciliations are not being performed in a timely or complete manner, including segregation of duties and investigation of long outstanding variances. This has led to material misstatements in cash balances presented for audit.

Recommendation: The District's management team should implement necessary internal controls to ensure the accuracy of financial reporting. As part of the monthly and annual financial close process, the District's management team should ensure that all general ledger accounts, for all District funds, including all cash accounts, are reconciled and adjusted as necessary to ensure accurate financial reporting for the year.

Current Status: Not fully implemented. See current year Finding 2023-001.

<u>District Explanation if Not Implemented</u>: The District experienced material weaknesses in internal control over financial reporting.

#### 2022-002 - MATERIAL WEAKNESS - FEDERAL COMPLIANCE (50000)

<u>Condition</u>: The District entered into an agreement with a third-party vendor for products and services but did not follow applicable written internal control procedures over bidding and board approval or obtain prior approval from the California Department of Education, as required for equipment and real property purchases by the COVID-19 – ESF Programs. The Uniform Guidance compliance also require internal control procedures to be in place and followed in order to demonstrate compliance with the requirements. As a result, the District did not have appropriate internal control procedures in place, nor was the agreement compliant with Uniform Guidance requirements.

Recommendation: The District's management team should implement necessary internal controls to ensure compliance with all Federal program requirements. The internal controls should include (1) a procedure identifying which attributes apply to each Federal program operated by the District, and (2) steps to ensure compliance with each attribute identified as applicable.

<u>Current Status</u>: Implemented. There were no such findings identified in the current year testing.

<u>District Explanation if Not Implemented</u>: Not applicable.

#### 2022-003 - DEFICIENCY - FEDERAL COMPLIANCE (50000)

<u>Condition</u>: The District was unable to provide supporting documentation for payroll for one employee charged to the Head Start program. The Uniform Guidance compliance also require internal control procedures to be in place and followed in order to demonstrate compliance with the requirements. As a result, the District did not have appropriate internal control procedures in place, nor was the expenditure compliant with Uniform Guidance requirements.

Recommendation: The District's management team should implement necessary internal controls to ensure compliance with all Federal program requirements. The internal controls should include (1) a procedure identifying which attributes apply to each Federal program operated by the District, and (2) steps to ensure compliance with each attribute identified as applicable.

Current Status: Implemented.

<u>District Explanation if Not Implemented</u>: Not applicable. There were no such findings identified in the current year testing.

#### 2022-004 - DEFICIENCY - STATE COMPLIANCE - INDEPENDENT STUDY (40000)

<u>Condition</u>: For a sample of 24 students sampled at Adams Elementary, Chavez High School, Hamilton Elementary, Harrison Elementary, Huerta Elementary, El Dorado Elementary, Franklin High School, Jane Fredrick High School, Rio Calaveras Elementary and Stagg High School, attendance was claimed for students for which:

- No independent study agreements were able to be provided for a sample of students.
- A sample of independent study agreements were provided with a beginning date, but no end date for the agreement.
- A sample of independent study agreements were provided that did not contain the signature of the supervising teacher.
- A sample of independent study agreements were provided that did not contain the date of signature by the supervision teacher.
- Work samples were not maintained for a sample of students attending under and independent study agreements.

Recommendation: The District should ensure independent Study ADA is not claimed until an independent study contract is completed with all required elements. The agreements and adequate work samples should be maintained in a centralized location that is available for reference and audit.

Current Status: Not implemented. See current year finding 2023-003.

<u>District Explanation if Not Implemented</u>: The District continues to work towards improved documentation with respect to independent study agreements and maintenance of student work samples.

#### 2022-005 - DEFICIENCY - STATE COMPLIANCE - CLASSROOM TEACHER SALARIES (61000)

<u>Condition</u>: The District's total current expense of education in the General Fund for the audit year was calculated to be \$495,901,038, and classroom teacher salaries totaled \$267,160,945. The ratio of classroom teacher salaries to the current expense of education is calculated as 53.87%, which is deficient by 1.13%, or \$5,584,626 from the requirement of 55%.

Recommendation and Identification as Repeat Finding: This is a repeat finding of Findings 2021-002, 2020-001, and 2019-002 identified during the audits of the years ended June 30, 2021, 2020 and 2019, respectively. The District's management should implement necessary internal controls to ensure that classroom teacher salaries exceed the minimum required percentage of current expense of education in the General Fund.

Current Status: Not implemented. See current year finding 2023-005.

<u>District Explanation if Not Implemented</u>: The District's current year expense of education in the General Fund was deficient when compared to the required minimum ratio of 55%.

#### 2022-006 - DEFICIENCY - STATE COMPLIANCE - INSTRUCTIONAL MATERIALS (70000)

<u>Condition</u>: The District did not hold the public hearing required by California Education Code Section 60119(1)(B) regarding the sufficiency of instructional materials, nor was a resolution passed by the governing board regarding the sufficiency of textbooks and other instructional materials for the 2021-22 school year.

<u>Recommendation</u>: The process for developing the governing board agenda should be modified to ensure the public hearing for discussion of the sufficiency of textbooks or other instructional materials be held within the eighth week of the start of classes and that a subsequent resolution be passed by the governing board to evidence such determination.

Current Status: Implemented.

District Explanation if Not Implemented: Not applicable.

### 2022-007 DEFICIENCY - STATE COMPLIANCE - UNDUPLICATED LOCAL CONTROL FUNDING FORMULA PUPIL COUNTS (40000)

<u>Condition</u>: In testing performed on a sample basis, a total of three (3) students were improperly identified as the Free and Reduced Priced Meal eligible in the District's CALPADS reporting for the 2021-22 school year for purposes of Unduplicated Local Control Funding Formula Pupil Counts. The extrapolated impact of this error is a total of 613 students reported as FRPM eligible on the District's CALPADS reporting for the 2021-22 school year.

#### Stockton Unified School District

Unduplicated pupil count based on:	Enrollment	FRPM	<u>ELAS</u>	<u>Both</u>	TOTAL
As certified on CALPADS	34,023	20,849	1,220	6,748	28,817
Audit Adjustments		(613)			(613)
Adjusted Counts		20,236	1,220	6,748	28,204

<u>Recommendation</u>: The District should ensure that all students are properly reflected in the CALPADS reporting under the appropriate free or reduced-price meal program status.

Current Status: Implemented.

District Explanation if Not Implemented: Not applicable.